COMMITTEE HEARING

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

BAKERSFIELD COUNTY ADMINISTRATION BUILDING

1115 TRUXTUN AVENUE

BOARD OF SUPERVISORS ROOM

BAKERSFIELD, CALIFORNIA

FRIDAY, OCTOBER 10, 2003 9:55 A.M.

Reported by: James Ramos

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COMMISSIONERS PRESENT

James Boyd, Presiding Member

John Geesman, Commissioner

ADVISORS

Michael Smith

Melissa Jones

Scott Tomashefsky

STAFF PRESENT

Thom Kelly, Assistant Executive Director

Karen Griffin, Program Manager

ALSO PRESENT

Joe Sparano Western States Petroleum Association

John M. Allen
Oxy of Elk Hills
Occidental Petroleum Corporation

E.J. (Gene) Voiland AERA Energy, LLC

Les Clark
Independent Oil Producers Agency

Neil E. Burgess Kern River Cogeneration Company

Harold M. "Hal" Romanowitz Oak Creek Energy Systems, Inc.

Curtis L. Kebler Reliant Energy

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1	PROCEEDINGS
2	9:55 a.m.
3	PRESIDING MEMBER BOYD: Good morning.
4	Welcome to our hearing, a hearing of the Energy
5	Commission on the draft of the Energy Commission's
6	Integrated Energy Policy Report, which I will
7	refer to by the acronym IEPR, because I'm tired of
8	saying Integrated Energy Policy Report hundreds of
9	times now throughout the state.
10	I'm Commissioner Jim Boyd of the Energy
11	Commission; I'm the Presiding Member of the CEC's
12	IEPR Committee. The Associate and Second Member
13	of the Committee is Commissioner Bill Keese, who
14	is not with us today because he is out of the
15	state on business. In fact, he's out of the
16	country on business.
17	But I am joined today by Commissioner
18	John Geesman. I'm grateful that John has been
19	able to come down here. John has been a faithful
20	attender at all of our hearings throughout the
21	state. So much appreciate his sitting in.
22	Also on the dais with me up here today
23	is Melissa Jones on the far end, who is the
24	Advisor to Commissioner Geesman. To my immediate
25	left is Mike Smith, my Advisor; and to his left,

Τ.	SCOLL	iomasneisky,	WIIO	T S	AUVISOI	LO	Commissioner

- 2 Keese. So Commissioner Keese is represented by
- 3 his key Advisor, so we appreciate that.
- I want to first take a few minutes to
- 5 thank Kern County for their hospitality. I
- 6 particularly want to thank Supervisor Barbara
- 7 Patrick and her staff for their help, for their
- 8 hospitality in hosting this CEC meeting. It
- 9 really takes a lot to put on a meeting, as small
- 10 as it may seem. And in these tough financial
- 11 times in Sacramento we go around begging for
- 12 facilities that might come to us at no cost. And
- 13 Supervisor Patrick facilitated that.
- 14 And no only did she do that, but I
- 15 understand out of her own office budget she's
- 16 paying the cost of webcasting this hearing of
- ours, which we traditionally do, is webcast audio
- 18 at least, video where it's available. And she is
- paying the cost of having this webcast, so I
- 20 welcome the audience out there who are
- 21 participating in this hearing that way.
- 22 And I have found through the several
- 23 hearings we have had that we usually attract a
- fairly large audience. In fact, probably because
- 25 they know they can listen to the webcast, and they

don't fill the seats. So we get a lot of comment
from people who have participated via the webcast,
and give us written comments afterwards.

So, again, my thanks to Supervisor

Patrick, who happens to be a very close friend,

and a long-time friend of mine and my wife's, and

I've made a lot of treks to Bakersfield in my long

career of government, and it's always a pleasure

to be here. And I thank you all for attending

this hearing.

As I was musing about this hearing I realized it's most appropriate that we are having the hearing here in Bakersfield. I know the petroleum industry anxiously invited us to have a hearing here. And, of course, while some recognize Bakersfield and Kern County as an energy center, because of its long history of oil production, thus satisfying one of the three energy arenas that I like to talk about, i.e., transportation fuels.

But because of these oil operations this area is a major playing in all three arenas, electricity, natural gas and transportation fuels.

And I would just like to note for the record that oil refining is the number one user of electricity

1	and	natural	mag	in	all	\circ f	+ha	State	\circ f	California.
_	and	Haturar	yas	T 1 1	атт	OI	CIIC	blate	OI	Callinia.

- 2 And the number two user of natural gas
- 3 and electricity in California is oil extraction.
- 4 So, it's most appropriate that we come to an area
- 5 like this to talk about all three aspects of the
- 6 energy situation that we're here to address.
- 7 And I would say that, as I get into this
- 8 you're going to see it's most appropriate that we
- 9 do have this discussion. And I know the people
- 10 are here to talk about all three of these arenas,
- 11 not just, again, oil, as some people with
- 12 transportation fuel, as some people might expect.
- As I've kind of indicated, today's
- 14 hearing is but one in a series of hearings that
- 15 have been scheduled throughout the state to take
- 16 stakeholder and public comments and suggestions
- 17 about the CEC's draft Integrated Energy Policy
- 18 Report.
- 19 The final report is scheduled to be
- 20 submitted per the statutes to the Governor of the
- 21 State of California on November 1st. Per the
- 22 statute, the Governor has roughly 90 days to deal
- 23 with the report, and then to submit his energy
- 24 plan to the Legislature.
- This happens to be our last hearing so

1	we will return to Sacramento, absorb all that
2	we've heard and learned, and a final draft will be
3	prepared for submission to the Energy Commission
4	for ratification and eventual transmittal to the
5	Governor.

The draft that is before us here today is the result of, well, I like to say many many months, until somebody reminded me we've been at this for a year, so a year's worth of work by the Energy Commission Staff, some of us Commissioners. Many many public workshops and public hearings have been held.

There's been work by many state, federal and local agencies. And we have worked with many state, local and federal agencies. And thus the input reflects input from these stakeholders and the public at large.

The statute that calls for this report detailed a fairly large number of state agencies that were consulted and included in the preparation of the report. And we have worked closely with them. And we've appreciated their input.

In turn, the statute requires that these same agencies will be guided in their activities

in the energy area by the information, analyses,

- 2 and ultimately the policies that are developed in
- 3 this report, or as a result of this report.
- 4 So, it's been important for us to work
- 5 both ways with that particular stakeholder group,
- 6 i.e., state agencies.
- 7 This Integrated Energy Policy Report is
- 8 the first produced under this statute, which,
- 9 frankly, was passed the back side of the worst of
- 10 the electricity crisis, which has become known in
- 11 California as the energy crisis, but it really is
- 12 the electricity crisis.
- And it's a result of the Legislature's
- 14 realization of the role the Energy Commission
- 15 needs to play and a reaffirmation, frankly, of the
- duties and responsibility and the role that the
- 17 Energy Commission should play in the energy area.
- And the statute calls for the submittal
- of this first report, as I say, this coming
- November. And then it calls for a report to be
- 21 submitted every two years thereafter, at the
- 22 moment in perpetuity.
- 23 And it does authorize the Commission to
- 24 do and to effect an annual update. And because we
- 25 had just barely a year to do this particular

report, I mean we started working on it before the legislation went into effect literally, we have already started plans for a 2004 update. Already thinking about the logistics associated, and how to approve those logistics for the 2005 complete re-do of the report.

Therefore, I like to say a permanent venue has been created to facilitate fact-finding regarding California's dynamic energy picture.

And the Energy Commission has become a major locus for having that continuous dialogue. Which I think is extremely appropriate in this day and age with things being as dynamic as they are. And everything happening in real time.

So, hopefully everyone finds this a beneficial and satisfying process. And as I indicated earlier, while most eyes or most attention has been focused for the past two or three years on California's electricity crisis, our report covers all three of what I like to say, legs of the energy -- or all three areas of the energy arena, or as I like to say, all three legs of the energy stool.

Electricity, natural gas, and
transportation fuel, in my mind, constitute the

three legs of the energy stool. And upon th	ıat
---------------------------------------------	-----

- 2 stool sits the California economy, or California
- 3 society as a whole. And all three areas, all
- 4 three legs of the stool have been issues in
- 5 California for the past three or four years.
- I like to say all three legs have been
- 7 broken on more than one occasion; repaired; the
- 8 stool put back together. And quite candidly, it's
- 9 still in fairly shaky shape. And we hope, as a
- 10 result of our activities and this process, we can
- 11 shore it up some.
- 12 All three areas, therefore, are covered
- in depth. And there are policy recommendations
- 14 affecting each of the areas.
- There have been many concurrent and
- 16 subsidiary activities, studies, reports and plans
- going on while we have been holding our process
- with regard to the Integrated Energy Policy
- 19 Report. All of these activities have provided
- 20 background, provided data, they provided facts
- 21 that have aided us and been inputs to the IEPR
- 22 effort. And I'll give you some for-instances.
- 23 So-called energy action plan, the three
- 24 electricity agencies or three agencies, frankly,
- 25 that deal with electricity and natural gas, which

1	became	joined	l at	the	hip,	or	were	recognized	as
2	being	joined	at	the	hip,	that	is	electricity	and

natural gas, during the energy crisis.

These three agencies, in pursuit of
their responsibilities, have been working together
and recently formulated and then adopted earlier
this year an energy action plan, which is both a
long-range and a short-range plan, all of which
has been recognized and rolled into our Integrated

Energy Policy Report.

Most of you are probably aware the PUC, working with the CEC, has been engaged in the so-called procurement program, or procurement activities, with respect to the procurement of electricity as we rebuild our electricity future in the state.

A part of that process is the implementation of the statutes that created the renewable portfolio standard, or RPS, as we call it, in which this agency has a major responsibility and is working closely with the PUC.

There have been a host of legislative reports, probably particularly known by this audience relative to gasoline and transportation

fuel that have resulted from the gasoline supply
situations of the last three or four years, and
the resulting price spikes.

And as many of you know we've been asked to look at pipelines, strategic fuels reserve, the subject of how can we reduce our dependence on petroleum, and with a whole series of reports done on just the issue price spikes, themselves.

And all during the energy crisis the Governor's natural gas working group, which has been kind of staffed primarily by the CEC, that was actually the locus of which originally was in the Resources Agency, has been operating and working with all state agencies. And frankly, have had audiences with some of you along the subject of natural gas. And I think that group's done a pretty good job of helping facilitate and avoid any kind of trainwrecks in that arena while we try to salvage the electricity situation.

So, as I said in opening and closing,
California's economy, if also not its society,
sits on this energy stool. I think we've found
that energy fuels the engine that fuels the
California economy. And those of us, I know
Commissioner Geesman and I, in particular, who are

1	quite	concerned	about	California's	s economy,	and

- 2 recognizes the role that it plays in filling the
- 3 coffers of government at all levels, that
- 4 facilitates government doing the things that the
- 5 people feel it should do, and therefore want it to
- 6 be resurrected and want it to grow and prosper, we
- 7 are all, therefore, concerned about energy, our
- 8 energy programs, our energy future. And we want
- 9 that future to be solid and to be assured.
- 10 So, we seek your input and your help
- 11 with our task. And with that, I'm going to,
- 12 presuming, Commissioner Geesman, you don't have --
- do you have any additional remarks?
- 14 COMMISSIONER GEESMAN: No, I don't.
- 15 PRESIDING MEMBER BOYD: I'm going to
- 16 call upon our staff to provide a quick overview
- 17 before we turn to the audience.
- So, Mr. Thom Kelly of our staff is going
- 19 to give a little bit of an overview of this
- 20 process, and a brief overview of the content of
- 21 the present draft recommendations.
- Mr. Kelly.
- MR. KELLY: I'm Thom Kelly, the
- 24 Assistant Executive Director for the Energy
- 25 Commission representing staff today. I feel a

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1
         little awkward making this presentation to you who
 2
         know all of this and more, so I'm going to see if
 3
         I can take a moment to turn this around slightly
         so I can face the audience. And if I break
         something --
 5
                   PRESIDING MEMBER BOYD: I'm not sure is
 6
7
         Supervisor Patrick wants to pay for that, so --
8
                   (Laughter.)
 9
                   PRESIDING MEMBER BOYD: But I appreciate
10
         your efforts. You're right, we're tired of
         looking at you, Thom, so please look at the
11
12
         audience.
13
                   (Laughter.)
14
                   (Off-the-record comments.)
15
                   MR. KELLY: This was titled past,
16
         present and future because we wanted to give you
17
         some context for how this report came about. It
18
         didn't just happen overnight, even over a year,
19
         although we did spend over a year working on it.
20
                   This is the culmination of many
21
         different years of work, starting back in 1975,
```

which the Energy Commission was created by

Governor Reagan to prepare a report biennially

explaining the nature of electricity and natural

gas and transportation fuels principally to guide

22

23

24

Τ	us to	tnose	e Iao	CIIIT	ly sitir	ng iss	ues a	ana s	111	ng
2	decis	ions t	hat	the	Energy	Commi	ssior	n had	to	make.

- 3 Many of you people may remember that
- 4 there were a number, 7 percent growth in
- 5 electricity per year was projected at the time.
- 6 And that would lead to a lot of consequences.
- 7 Some on the environment, some on business and some
- 8 on the economy. And the Energy Commission was
- 9 created to try to make some sense out of the
- 10 competing claims and when power plants were
- 11 needed, to actually site them.
- 12 We did that for quite a few years pretty
- 13 well, I think. And about the mid '90s we had
- 14 restructured electricity industry. And during
- 15 that time a lot of people said that we didn't need
- 16 planning anymore, we didn't need data, we didn't
- 17 need information, the market would take care of
- 18 everything.
- 19 And so during that period our planning
- 20 functions at the Commission, our integration and
- 21 analytical functions tended to atrophy, and the
- 22 slow loss of our ability to look at the whole
- 23 system was taking place.
- We mostly spent a lot of staff time and
- 25 effort looking at special studies for particular

problems that arose at one point and another. And then really redoubled our efforts at trying to get data and figure out what the information was about the markets during the crisis years.

Then in very recently last year the

Senate passed a bill, and the Governor signed, a

requirement for us to reopen our biennial report

functions with our planning functions, and try to

consolidate this with a lot of lessons that were

learned during that period about how integrated

all electricity, natural gas, petroleum is in the

state. A lot of people were surprised during the

crisis to learn that we had to help refineries

move their product, because refineries use

electricity for pumps. And that came as quite a

big surprise to a lot of people. And we said, no,

let's not let these go dark, let's keep the pumps

going for the fuels to keep going.

So a lot of information like that came to light because we had it ready to hand in and were available to help.

We identified different trends to try to identify policy actions where they're needed. We like to find little problems while they're still little problems, before they become huge problems.

- 1 And deflect it with good policy.
- 2 And the information that we provide is
- 3 used by other agencies and other businesses in the
- 4 state.
- 5 The structure of our basic policy report
- 6 is -- this is a pretty good visual for the kind of
- 7 stool that Commissioner Boyd said that the -- rest
- 8 upon our natural gas, electricity, transportation
- 9 and public interest research, spending and
- strategies that we're trying to develop.
- 11 The framework we have has already been
- 12 briefly alluded to. We have this biennial report
- 13 that's due in November of this year. And the
- 14 update that's due in the next year. We do
- 15 periodic assessments along the way. It's not like
- 16 the Energy Commission does a report and then does
- 17 nothing for awhile, and then starts working again
- on another report. We have a lot of work that
- 19 goes on in between. And these reports often just
- 20 turn out to be read-outs of the progress that
- 21 we're making on a number of different fronts.
- The basic thrust is three pronged,
- 23 supply, demand and price. Those are key elements
- in the three major areas of energy types in the
- 25 state. We focus on infrastructure and how the

1 supply, demand and price work together in the

- 2 different market conditions that will yield
- 3 results that we either like or don't like, or
- 4 people want or don't want. Ever mindful that
- 5 there are environmental concerns and impacts that
- 6 come from any kind of energy production and use.
- 7 The public process that we followed is
- 8 relatively extensive for the period of time that
- 9 we had to work on it. Our managers, when they pt
- 10 together the summary of the organizations that
- 11 actually participated in this, 140 is quite an
- 12 astonishing number. We accepted those through
- some 28 public hearings, 18 of them on electricity
- 14 and natural gas and public interest work; and ten
- in petroleum. And we shared a lot of those
- 16 hearings and workshops with the Air Resources
- Board, who were very important players as far as
- 18 state government is concerned.
- 19 Over 3000 pages of reports. That was
- just too many; it's a stack about so big, too many
- 21 to bring on the plane with us.
- 22 Our theme, and if there's one thing that
- 23 I'd like for you to take away, there are three
- 24 messages here, there are three parts that you need
- 25 to remember. One is infrastructure; two is

	infrastructure:		

We focus on it because without a good

infrastructure we don't have reliability; we don't

have reasonably priced energy; the economy just

can't grow; we won't have efficiency, and

certainly we want to find some way to protect the

7 environment.

But it's all going to take some actions. We don't just wish for this to happen, or project that it will happen. It takes actions. And quite a few of these are state actions.

This is another picture of the same

Integrated Energy Policy Report process that we
have tried to put together with the three legs of
the stool on the left. And leading to the theme
and policy recommendations that we have in the
center, supported by public and stakeholder input
along the way. That's some 140 agencies and
organizations.

And we hope that a number of the recommendations will be adopted and used by other agencies, by the Administration and by the Legislature. And I think everybody agrees on the goals of economic growth and environmental responsibility, and stable, if not declining,

- 1 energy prices.
- What do we do now? We don't just
- 3 publish this other report and then have it go in
- 4 the trashcan of public policy. We're hoping that
- 5 there will be a lot more to come, a lot of people
- 6 will follow some of the guidance that we've
- 7 offered in this report.
- 8 We characterize them under four
- 9 different areas. The first and probably the most
- 10 important is to harvest energy efficiency. If it
- is cost beneficial, if it's cost effective, we
- 12 think we'd like to go for it, because it's, one,
- 13 cheap, by definition, and, two, it doesn't have
- some of the environmental concerns that have been
- 15 expressed throughout the hearings.
- We believe strongly in diversification
- of fuel types. It provides us protection against
- 18 fuel dependence, -- one, fuel dependence. It
- 19 protects us in terms of economic -- strategic
- 20 economic vulnerability. The more fuel types we
- 21 have to spread risk around, the less likely any
- 22 one thing happening that's really of catastrophic
- 23 nature is going to affect us too much.
- 24 We want to encourage customer choice in
- dealings when we set up markets and when we try to

1 structure markets or improve markets. We'd like
2 for that to be a cornerstone. All of which will

3 lead to an improved infrastructure.

4 The summary of principal

among those to mention today.

recommendations. We have many recommendations in the subsidiary reports. We have a fewer number in the policy report. We have a fewer number yet in the executive summary. And I have selected from

The first, energy efficiency programs, we are already expecting 1800 megawatts to be currently funded, yielding about a third of the potential of energy efficiency savings that we see is possible over the next five years, and ten years. We see another up to 2000 megawatts of savings possible through dynamic pricing. And yet another 1200 megawatts at least from additional funding, if we can put them all together that would yield about 5000 megawatts or about 10 percent of the total energy demand in the state. And that's a number we have met in the past.

We think there is still a lot more efficiency to be gained in this realm. It's very possible. We started thinking these were stretch goals. It may be that these are more achievable

1	than we have thought possible, given some of the
2	comments we've had during the hearings thus far
3	around the state.

We like to insure that the renewable portfolio standard gets accelerated to achieve the 20 percent goal by 2010, not wait for 2017. That looks entirely feasible. Customer choice, again I'll mention retail market structure. We want to make sure it includes that. Whoever's having an influence over what the market structure will be.

And we believe reserve requirements, if we're going to have them in there, a good idea to have, that all electricity providers participate in providing that reliability; not just have that burden borne by a few.

We'd like to minimize the use of fresh water in new power plants. That's a key goal for all new power plants. We'd like to build on the extensive years of experience the Energy

Commission has had siting, as a one-stop shop, and permitting licensing power plants, and expand that to include bulk transmission facilities and petroleum infrastructure.

Because these are currently not streamlined within the state; not consolidated in

1 the state; and we think that the combination of
2 those in one place can help facilitate building

our infrastructure.

Finally, we'd like to propose through a number of measures that are quite do-able, reducing onroad petroleum demand 15 percent. We don't advocate raising taxes or anything else to achieve this, but there are other means by which this can be achieved.

The next steps we have. This, as you've already been told, is the last of our hearings around the state. This is leading to a draft, a proposed final draft, by October 17th to be made public. And on October 29th the full Commission will consider at its business meeting adoption of this for transmittal to the Governor in November.

And then the Governor, after receiving this, has 90 days in which to accept, reject, modify, endorse and make other additions to this proposed set of recommendations for becoming the final official energy policy for the state.

PRESIDING MEMBER BOYD: Thank you, Mr.

Kelly. Any comments or concerns? Seeing none,

I'll move to the folks who have signed up. Let me

just say, anybody who wants to speak today, we ask

- that you, in the back of the room, find a blue card. They're available over in the far corner there. Sign up and it'll be brought up to me and we'll call upon you.
- 5 This is in order to keep a record. As
 6 you note, we have a reporter here keeping a record
 7 of this hearing. This is to help us review what
 8 took place, what transpired, what folks said at
 9 these hearings as we go back to Sacramento and try
 10 to finalize the report.

- So to help us and to help the audience listening in, when you come to the microphone please state your name and your affiliation for the benefit of the audience. And if you can, either while approaching the mike or after you leave, please give a business card to our reporter. It will assist him in carrying out his responsibilities. If you don't have a business card, I give him the blue cards eventually anyway. But then that does help him.
- So, with the housekeeping out of the
 way, let me first call upon Mr. Joe Sparano of the
 Western States Petroleum Association.
- MR. SPARANO: Good morning, --
- 25 PRESIDING MEMBER BOYD: Good morning,

Joe

2	MR. SPARANO: Commissioner Boyd,
3	Commissioner Geesman, Advisors to the
4	Commissioners. My name is Joe Sparano; I'm
5	President of the Western States Petroleum
6	Association, or WSPA.
7	I'm here today to share with you the
8	views of WSPA on the proposed IEPR. Bakersfield,
9	as Commissioner Boyd mentioned, is the heart of

The Bakersfield area contains a great many stakeholders who are directly involved in insuring the state's energy supplies continue

the production area of our business. So it seems

fitting that you're holding this hearing here

growing to meet demands.

today.

I first want to compliment the Energy

Commission on its efforts to develop a

comprehensive energy plan for California. This is

a complicated task, and I applaud the amount of

energy and commitment that you have displayed.

Looking ahead, the next step may be the

most critical to the success of this energy plan.

Soon the IEPR must obtain the appropriate level of

understanding and commitment from the Legislature

to move forward with insuring a reliable, cost
effective, balanced and environmentally

- 3 responsible future energy base.
- 4 Before I start my specific comments on
- 5 the draft IEPR, I want to address one more topic.
- That is the basic premise in the draft IEPR that
- 7 says, and I quote, "Although stable, California's
- 8 present energy situation is tenuous. Despite
- 9 recent improvements to the system, unless the
- 10 state acts now, California's future will be
- 11 growing demand, supply disruptions and high and
- 12 volatile energy prices."
- 13 This sounds to me like the sky is
- 14 falling. While, in fact, other CEC reports have
- 15 indicated that the market is working as the market
- should, but it is tightly balanced between supply
- 17 and demand. In addition, there's a notion offered
- 18 as part of previous workshops that production of
- 19 petroleum will peak sometime around 2020. I don't
- 20 think that's a universally held belief, however it
- 21 seems to form a foundation upon which the urgency
- 22 to reduce petroleum transportation products demand
- 23 is built.
- I would now like to provide comments in
- 25 three distinct areas of the IEPR, transportation

1	fuels.	electricity	and	then	natural	gas	and	LNG.

- 2 I'll be spending a bit more time on transportation
- 3 fuels, so let me start there.
- 4 I believe the Energy Commission
- 5 understands WSPA's position on the transportation
- fuel section of the report, but I'd like to
- 7 reiterate. We are absolutely opposed to the
- 8 recommended target of the 15 percent reduction in
- 9 gasoline and diesel demand from the 2003 level by
- 10 2020.
- 11 We cannot support this part of the IEPR
- 12 since we believe a state mandated sharp reduction
- in petroleum demand and force replacement of these
- 14 products with subsidized, nonpetroleum renewable
- products is not only not in keeping with the
- 16 legislative directive, which was to reduce demand
- growth, but will also not be in the best interest
- of California and its citizens.
- 19 It is our fundamental belief that energy
- 20 policies should encourage market forces and
- investment, rather than remove a significant
- 22 portion of the existing clean fuel supply.
- 23 Let the free market work. Free market
- 24 policies are in the long-term best interest of the
- 25 public and all consumers of energy force demand,

1 and therefore supply reductions are not.

To quote the IEPR again, "The policies

we develop now will shape the investments

necessary to assure that our future energy needs

are reliable and cost effectively met, while

providing for economic growth, preserving the

public health and safety, and improving

public meater and safety, and improving

8 environmental quality."

That's a great and reasonable statement. However, from our perspective, the particular demand reduction policy that you have included in the IEPR will, in no way, encourage investment to assure that future energy needs are met.

Up to this point we have seen no movement by the state to remove its recommendation of 15 percent reduction. So I would like to ask the Commission to include in the final IEPR a statement that we believe more accurately portrays the recommendation.

If you calculate the recommended 15 percent reduction in gasoline and diesel fuel demand using CEC's own forecast of 2.6 percent per year growth of gasoline demand through 2020, you will find that the actual reduction in demand by 2020, and by association the supplies that are

- 1 needed to meet that demand, is more than 50 2
- WSPA requests that the language 3
- describing this calculation be incorporated in the
- 5 final report.

percent.

- 6 The draft report also indicates that you
- 7 are not recommending new taxes or fees to insure
- 8 that demand reductions are achieved. However, we
- believe this is only true with respect to the 9
- removal of the direct tax and fee options that 10
- were formerly listed in the original SRPD report 11
- 12 appendices.
- The draft report does recommend 13
- 14 significant penetration of alternative fuels and
- 15 vehicles. We support that. In fact, WSPA members
- 16 are already working to develop some of the
- alternatives, such as hydrogen fuel cells. 17
- 18 However, many of the alternatives will
- 19 require millions of taxpayer or industry dollars
- 20 to subsidize. As a result we believe there will
- 21 be a cost to taxpayers and consumers. WSPA
- 22 requests that this fact also be identified in the
- 23 final IEPR report.
- Additionally the report does not address 24
- 25 the potential market volatility and instability in

1 supply that may be inherent in the alternative

- 2 fuels arena. WSPA supports a balanced and
- 3 diversified energy portfolio to reduce upsets in
- 4 the marketplace. However, we do not support an
- 5 attempt to shift energy options with more volatile
- 6 costs and lower technological security of supply.
- 7 WSPA requests that the Commission insert
- 8 language into the final IEPR identifying that the
- 9 state has not performed a detailed study of these
- 10 factors and that the Commission recommends this
- study be completed in the near future.
- 12 Also the draft IEPR still relies on the
- 13 federal government acting on a California request
- 14 to double the corporate average fuel efficiency,
- or CAFE miles per gallon standards as a way to
- 16 reduce fuels demand. Even if the feds cooperate,
- and I think we all know that's a big if, it is not
- 18 clear that total miles driven will drop.
- 19 Therefore, demand may not fall, either.
- 20 And if the feds don't play ball, and the
- 21 IEPR's 15 percent reduction in demand is enacted
- 22 by the Legislature and the government, where does
- 23 that leave the people of California? Drivers will
- 24 still want and need the security of supply. At
- 25 the same time the state could be eliminating up to

1	50 percent of ultra clean fuels. What's wrong
2	with this picture? I still do not understand why
3	this is a good way for us to go.

In a previous workshop we offered a suggestion that did not find its way into the draft IEPR. Our suggestion was that the CEC form a blue ribbon panel that includes a broad base of representatives whose mission would be to examine the impacts of unintended consequences of possible IEPR recommendations.

As I said, we have not seen any movement toward adopting that suggestion, but I think you should. Unfortunately, it looks like the CEC and WSPA will not resolve our difference of opinion on the matter of the need or not to reduce petroleum products demand by 15 percent.

So, as a middle ground, we suggest the following: Add a sentence to the report that allows this recommendation to be revisited, and perhaps eliminated, in the event that you're wrong and the recommendation actually leads to market upheavals. You might do this in the 2004 update that Commissioner Boyd mentioned at the beginning of his remarks.

This wording addition should be made

1 even if the feds agree to a doubling of the CAFE

2 standards, since that will not necessarily result

3 in lower demand, as we have already seen between

4 1980 and 2000. Demand can actually increase while

5 fuel efficiency increases.

In addition, WSPA's concerned about a statement on page 16 of the report. It reads:

Emissions from refineries and distribution in fueling stations create growing amounts of air pollution, while the state's water and coastal resources can be contaminated by oil spills and leaking storage tanks."

Seems to me that for balance the

Commission might also recognize our industry's

contributions to environmental improvements. For

example, petroleum industry's response to the

state's cleaner burning gasoline program is

equivalent to taking 3.5 million cars off the road

every day. This was the single biggest

environmental program the state has implemented in

the last 30 years. And I know that some of you on

the dais were directly responsible for this

wonderful effort to clean up our air. It has been

responsible for 25 percent of the state's air

emission reductions.

1	I think people should also know that
2	WSPA member companies spent about \$5 billion to
3	help accomplish the result that I believe we al.
4	are pleased with.

There are other facts that contradict the report's harsh treatment of our industry's contributions. L.A. basin refineries account for less than 1 percent, less than 1 percent of all the stationary source emissions in the entire L.A. basin.

In addition, more oil is naturally seeped off the coast of California every day than has been spilled by the petroleum industry in the last 30 years. Interesting facts that I think don't often make it to the public's attention.

WSPA recommends that the CEC remove the offensive statement that I read from the IEPR, or support it with adequate documentation that we're not sure really exists.

On the plus side, the IEPR recommends that a one-stop licensing authority for petroleum infrastructure be established to expedite permits for new facilities that will increase the supply of petroleum. WSPA suggests that you also specifically extend this excellent suggestion to

1	existing facilities that have already made
2	investments in California to meet the energy needs
3	of the state, that may need to regularly upgrade
4	and modify their equipment.
5	Now on to electricity and cogeneration.

Now on to electricity and cogeneration.

Electricity regulation and policy remain unsettled in California. With respect to electricity, WSPA supports the following: Establishing and maintaining the private marketplace for electricity. Insuring equitable rate setting for industry customers. Promoting market opportunities and choice for industrial customers. Promoting customer generated supplies and maintaining a stable electricity regulatory and policy environment.

WSPA strongly supports the promotion of energy efficient power generation such as cogeneration to reduce California's natural gas demand. Most California oil and gas companies, as Commissioner Boyd mentioned, are large users of electricity. And many have made major cogeneration investments that have created jobs and tax revenues for the State of California.

These cogen units use internally and externally produced fuel to generate power for our

members' facilities. Many even export surplus
electricity into the power grid. All of this
activity associated with cogeneration enhances the
reliability and lowers the energy cost of the

6 emissions.

WSPA believes the draft IEPR focuses unduly on traditional merchant generators and does not adequately address the benefits and role of cogeneration in the state.

grid, increases energy efficiency and reduces air

In addition, the IEPR fails to recognize that various regulatory proposals are creating uncertainty that cogenerators will be able to sell their excess power and continue current operations. We believe the IEPR should take a visible and strong stance in support of existing and new cogeneration investment to insure continued participation by this sector in providing future electricity supply.

The IEPR should also include specific recommendations for enhancing private investment opportunities in cogen facilities. The Commission should also link plans to improve natural gas supplies, the use of those supplies for generation of low cost electricity.

L	WSPA agrees with and supports your
2	recommendation for research and development to
3	encourage ways to invest in energy efficiency. We
4	also enthusiastically support the recommendations
5	that encourage energy conservation and applaud the
5	state's Flex-Ur-Power program.

Now, onto the last section, natural gas and LNG. WSPA believes there are opportunities to remove impediments to California's natural gas development that would improve reliability of supplies and the cost of natural gas. California needs to replace instate gas reserves and support economically competitive instate gas supplies.

We support the CEC recommendation to encourage and enhance production of instate natural gas consistent with maintaining environmental protection. We also support additional natural gas pipelines, both intrastate and well as interstate lines are needed to increase available and cost effective supplies.

There are some non-infrastructure activities that we believe the state also needs to engage in. The Commission should offer plans to eliminate dis-incentives, improve the liquidity of the market, streamline permitting nd regulatory

1	oversight where you have already made some great
2	suggestions in the IEPR, and provide equity on the
3	issue of natural gas specifications.

WSPA has worked closely with CARB and the CEC over the past two years on proposed CARB motor vehicle compressed natural gas specifications. However, attempts by some to force application of those standards on producers of commercial natural gas have only worked to confuse and discriminate against those producers, and against prospective investors in LNG facilities.

To deal with this WSPA suggests that the CEC take a leadership role in resolving the issue, using the facts to win the day.

There is locally produced commercial natural gas that has been kept from the marketplace as a result of CARB motor vehicle specs being misapplied to California producers of commercial natural gas. CEC's leadership can allow the facts to come to the table and cost effective solutions can be developed that do not discourage the production of commercial natural gas, or the delivery of LNG into California.

25 So, for natural gas WSPA requests that

1	the final IEPR include recommendations for
2	streamlining the permitting process required for
3	expansion or new construction of pipelines,
4	storage, and cogeneration facilities. A single
5	existing state agency managing the entire process

would be ideal.

our needs.

WSPA also supports promoting the installation of LNG facilities in strategic market locations throughout the state. With natural gas as the fuel of choice for electricity generation, adding a commercially significant volume of LNG to the supply mix will benefit the market through diversity of California's energy supply, and a more global basis for sourcing supplies that meet

Current CEC forecasts of natural gas demand increases in this state tend to support the need for LNG infrastructure development. This type of development, in our experience, is typically faster and cheaper to install than natural gas facilities.

WSPA would like the Commission to include in the IEPR a commitment similar to that which was done in the strategic fuels reserve report to designate an existing state agency in

1	2004 to facilitate the siting of LNG projects and
2	to clearly delineate an expedited regulatory
3	process.

The draft IEPR does mention this with a suggestion to coordinate permitting reviews with all entities to develop new LNG terminals. We recommend that the Commission also provide language supporting accelerated LNG development in the state, including specific recommendations on how the state could accomplish this goal.

WSPA supports the IEPR's recommendation to strengthen California's overall energy infrastructure. Specifically we are very interested in seeing implementation of the recommendation to upgrade marine infrastructure. This will allow imports of energy products to reach California consumers in a more timely manner.

In closing I'd like to restate our member companies' commitment to help shape the energy solution in California. The IEPR already goes a long way toward creating the framework for future constructive and beneficial energy decisions.

25 While we disagree with many parts of the

1	transportation section of the report, we are
2	encouraged that the Commission understands the
3	complexities of electricity and natural gas
4	resource utilization issues.

We respectfully request that all of our suggested revisions to the draft report be carefully considered and incorporated prior to adoption of the final IEPR.

In the end it will be the final recommendations of the Commission and the actions of California's Legislature and Governor that determine whether the citizens of California will enjoy a robust energy sector driven economy. We believe our recommended changes to the report will enhance the possibility of that occurring.

Thank you for giving me the time to express these views.

PRESIDING MEMBER BOYD: Thank you, Mr. Sparano. And I appreciate the fact you came all the way down here to give us WSPA's views on this. I appreciate you doing that since you were unable, as an organization, to attend the Sacramento hearing.

But, as I said in my introduction, maybe this is an appropriate place to have such a

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discussion.
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- 2 MR. SPARANO: I just wanted to take a
- 3 train ride.
- 4 PRESIDING MEMBER BOYD: I see. Well, as
- 5 you know, perhaps some of your members don't know,
- 6 you and I have had lots of discussions over some
- 7 of the issues that you broached today that are now
- 8 contained in the IEPR, which have their genesis in
- 9 the reducing dependence on petroleum support.
- 10 And I, for one, just speaking for
- 11 myself, recognize that we have somewhat different
- 12 views, although in many cases we've had some very
- 13 similar views.
- 14 And just speaking for myself, but I
- would recognize that the 2076 report was
- 16 unanimously approved by all five Commissioners of
- 17 the Energy Commission, and by all members, or at
- least by the Air Resources Board; I'm not sure
- 19 what their vote was, I wasn't there.
- 20 But there's a lot of momentum behind the
- 21 feelings that have led to the recommendations you
- see there. And fortunately, as I indicated, I
- 23 think the Integrated Energy Policy Report, being a
- 24 real-time, dynamic process, with updates and what-
- 25 have-you, gives us an opportunity to continue that

- 1 dialogue.
- 2 Also, in several of the subsidiary
- 3 reports we did recommend that we would be setting
- 4 up partnerships and groups to deal with the
- 5 industry on a lot of the questions that had been
- 6 raised about adequate supplies of petroleum.
- 7 Let me just, for the benefit of those
- 8 here in the audience, repeat some of the things
- 9 I've said in the past that kind of led me to vote
- 10 positively for other recommendations in the
- 11 report.
- 12 For at least five years I have
- 13 approached in two different capacities in my long
- 14 career in government, the industry to come talk to
- us about if they think there's an impending
- 16 crisis. And if there is any desire to increase
- 17 refinery capacity in California.
- And quite frankly, the silence has been
- 19 deafening. And I began to think I must be
- 20 shooting at the backside of an elephant with a B-B
- gun. It does appear that the two-by-four between
- 22 the eyes has brought some attention to the issue.
- 23 And I look forward to continued dialogue.
- 24 Most of the messages I ever got were
- 25 that imports were the preferable approach to

1 meeting California's gasoline demands. Well,

- 2 since we initiated those kinds of discussions
- 3 we've had a long series of price spikes; and we've
- 4 consistently found that the cause is tight supply.
- 5 And I want to underscore that we have not
- 6 consistently found what many people have hoped we
- 7 would find, that there's collusion and conspiracy,
- 8 and that you're gouging us.
- 9 What we have found is that there's a
- 10 serious supply problem in the State of California.
- 11 And the refining industry is strained to its
- 12 ultimate. That any sneeze or hiccough in the
- 13 system results in some kind of loss of product.
- 14 And since it is a just-in-time delivery system
- now, we see a loss of supply and the prices run
- 16 up. And we need to focus attention on that
- 17 situation.
- In all of our activities to date, and as
- 19 you acknowledge, we have identified some issues
- 20 that we think we can easily address. I'm not sure
- 21 if redress is the right term. But we've indicated
- 22 that we would work to implement anything we can do
- 23 to enhance the industry's ability to import
- 24 supply. And that we would work with the refining
- 25 industry any way we could to enhance their

1 operation	ıs.
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2	Commissioner Geesman and I had the good
3	fortune the day before yesterday voting on a
4	research proposal to the tune of \$185,000 to help
5	develop a research development roadmap here in
6	California for refineries. But that's just one of
7	eight or nine activities we've undertaken.
8	I've got a list here of more than \$2
9	million worth of activities that the Energy
10	Commission has engaged in, all at aiding and
11	assisting the refining industry in the state.
12	So I think our heart is in the right
13	place. But we do need to facilitate a serious
14	discussion of what our transportation energy
15	future is going to be in the state. And that has
16	led to the very strong recommendation that if we
17	continue to depend on petroleum, that our economy
18	might be in trouble. And that we had better meet
19	the ever-growing need of the California driving
20	public and its need for transportation fuels by
21	embarking in the area of alternatives to
22	petroleum. And we better call people's attention
23	to the fact that petroleum is a problem.
24	This agency has not embraced the
25	petroleum peak issue with respect to picking a

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- date. Rather, we've expressed our concerns
- 2 relative to the ability of the system to provide
- finished product to meet our needs.
- So, this is why I say we have, you know,
- 5 the energy stool upon which we sit is very
- 6 fragile. And that all three legs of it are in
- 7 need of repair. And, frankly, we look forward to
- 8 working with you all to resolve some of these
- 9 issues.
- 10 As we have said before, we think
- 11 efficiency is the major thing to pursue in the
- 12 energy area total or period. And we, as you've
- mentioned, we have significant investments in
- 14 efficiency, in electricity, in natural gas. And
- we've embarked upon efficiency in the
- 16 transportation arena by calling upon the industry,
- 17 through CAFE, to do what we know they can do
- 18 technologically and improve the efficiency of the
- 19 automobile.
- We've also indicated that should we
- 21 fail, but we don't intend to fail because I think
- there's a groundswell of interest in the subject
- 23 beyond any that has occurred to date, that has not
- 24 been able to convince Washington to address the
- subject, but we did say in the 2076 report, which

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- document, that should we fail in that arena, we
- 3 certainly would address the goal we set for
- 4 ourselves. Because we don't intend to put in
- 5 place some of the other Draconian measures that
- 6 we've discussed before.
- 7 So I think all I'm trying to say is we
- 8 appreciate your offer to work with us. We accept
- 9 that offer. We want to work with your industry.
- 10 We're actually investing quite a bit in the
- 11 industry. And we are really trying to have a
- 12 positive impact on the economy of the state. And
- 13 we'll continue our dialogue about which of us is
- 14 going in the right direction.
- So, I want to thank you for your
- 16 testimony.
- 17 MR. SPARANO: May I make a couple
- 18 comments and then ask --
- 19 PRESIDING MEMBER BOYD: Certainly.
- MR. SPARANO: -- a question, please?
- 21 The comments are --
- 22 PRESIDING MEMBER BOYD: You can make the
- 23 comments. I don't know about I can answer any
- 24 questions, but go for it.
- MR. SPARANO: One of the things in

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1	listening to you describe the delicate supply/
2	demand balance, one of the things that I think the
3	Commission and the public at large needs to focus
4	on is that there hasn't been a refinery built in
5	this state since 1969, or '68, depending on which
6	person you read quoted in the papers or
7	periodicals. But it's been a long time.

If you don't make attempts to support private investment in the facilities that will allow the supply of what we all know we need to keep our transportation, and therefore our economy, moving, then you shouldn't be surprised that the supply begins to lag the demand.

There are many reasons why those investments haven't been made. We've all talked, and I'm delighted that both you and Commissioner Geesman have rallied around the concept that the current permitting process is perhaps flawed in enough places that we all want to do something about it. And you know that I'm there to work with you on trying to correct that. And I made some comments on behalf of the industry as to ways that you might help do that in the IEPR report.

But the fact of the matter is private business makes investments that are in the best

1 interests of the shareholders. They have to have 2 some sort of certainty that those investments will 3 be able to take place in a reasonable amount of time.

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So, even with an improved permit system hopefully getting the timeline down there still will be the issue of economics. And one of the things that this report does is it sends a very very clear message to the same people that there has been concern expressed about not having enough supply to meet the demand, that we're going to cut 50 percent of your product out of the system by fiat, whether by CAFE improvements, or if not, some other method as yet undefined. But we still want you to make investments in the system.

I think those are not compatible in my view, and I wanted to share that with you.

I think the observation about imports versus producing products, as an industry those decisions are sometimes daily. The timeline's a little longer because many of the places that can reach California with gasoline and diesel that meet our clean fuel specifications are a long distance, and therefore many days away in terms of satisfying an urgent need.

1	So our industry makes decisions on a
2	regular basis, do we import; where do we get the
3	imports; can we meet specifications; do we take
4	the risk of our capital, of our shareholders'
5	capital, to build facilities that will do the same
6	thing. And I don't know if I can characterize
7	our industries as having a consensus that perhaps
8	they are indifferent to whether it's imports or
9	facilities. I just don't know. That's always an
10	individual company decision. But the fact of the
11	matter is there are ways to deal with the problem.
12	And now I'll get to my question. I am
13	still unable to understand, and I would love to
14	hear how taking a good portion of what everyone
15	acknowledges is not only clean, but still getting
16	cleaner gasoline, off the market. It won't just
17	be because CAFE standards change. CAFE standards
18	ran up from 1980 to 2000. Efficiency doubled, and
19	the gasoline demand was up 53 percent, according
20	to your own statistics.
21	There's a loose ball running around here
22	somewhere, and I have yet been able to understand
23	what that is. And my question to you is please
24	help me understand, I'd like to understand how
25	cutting supply out of the system of perfectly good

1 material will help us meet our energy needs.

2 PRESIDING MEMBER BOYD: Well, your

3 question is predicated on one very basic

volatility issues we've had.

4 assumption and that is that your industry could

5 actually meet that demand you say that is going to

occur, and grow its ability to meet it, a 50

percent growth.

I think that is the basic question. The point we've reached right now is there's a terrible uncomfortableness in the state about the ability of the industry to even meet today's demand with the incredible number of price

So to say that this proposal takes away that kind of growth, we're playing with statistics here. If you can sit down with us seriously over the next period of time that we engage in this, which is practically all the time now, and convince us that the industry really could do this, maybe we'd have a different view when we update in the year 2004.

But your assumption is that you can meet that growth pattern that you say we're taking away from you. And I don't think a lot of policymakers are comfortable with the ability of the industry

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1 to do that.
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MR. SPARANO: In the last 20 years when
was the last time you sat in a gasoline line
because there was no supply? I know the answer so
I won't --
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COMMISSIONER GEESMAN: Let me jump in here. I'm troubled that our state government policymaking process can't go through too many more of these volatility experiences without provoking some fairly stupid responses.

Now, we worked together over the course of the last summer, and I know that there were many that worked much longer than that, to review the advisability of a state-operated strategic petroleum reserve. I'd characterize that as perhaps a stupid response. But we put that to rest, I hope.

The last set of volatility events provoked a proposal put forward, I think, by a very serious man, or at least put forward by some seemingly shrewd political consultants, that the gasoline industry be turned into a public utility. I would characterize that as a fairly stupid response.

There will be more. And they will have

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1	а	greater	fervor	and	support	among	the	public	as

- long as we are on such a narrow supply/demand
- 3 balance.
- I think that we've seen over the last 30
- 5 years a pretty characteristic response to each of
- 6 these events. About 70 percent of the public
- 7 thinks that the industry is in collusion, and that
- 8 they're allies in government or bought-and-paid-
- 9 for to facilitate that collusion.
- 10 All of this builds to what I would
- 11 characterize as a high potential for some fairly
- 12 stupid responses on the part of the public sector.
- We've been in a similar situation in
- 14 electricity, the 1970s, where we were projecting
- an unsustainable level of demand growth. Not with
- any level of precision in terms of what the future
- 17 20 years out would look like, but the response was
- 18 fairly basic:
- 19 One, we need to do all that we can to
- 20 reduce demand. Two, we need to search for and
- 21 promote alternatives. Three, we need to promote
- 22 additional supplies. Not necessarily in that
- order, simultaneously pursue all three. They're
- 24 not incompatible options.
- 25 In this process, as you know, I would

prefer to focus on what we can do to improve the
permitting process. And I admire your temperate
comments and moderation. And perhaps it's your
role to use words like, perhaps the permit process
is flawed. I think it's indisputable that it's

flawed.

And I think it's one of the primary responsibilities of state government, when it sees the deep and intrinsic flaws in what is currently an overlapping and fragmented and endless permit process, largely conducted at the local level, to fix that.

And I think working together, and I'm certainly appreciative of some of the comments you've made in our earlier proceedings, working together I think we can fix that this year.

That's going to be a long and hard road because I think you're well aware of the political obstacles we face in the different branches of state government to resolve that.

I would certainly agree with you that the on-stop permitting process needs to cover existing facilities desiring expansion and modification. In my mind there is no question about the desirability of that.

1	I also think you make a good point, and
2	we heard a similar remark in our proceedings in
3	Los Angeles last week about providing more
4	recognition for cogeneration, and searching for
5	ways in which we can provide more permanent
6	encouragement of additional cogeneration.
7	I think the state's been a bit of a
8	fickle ally to the cogenerators over the years.
9	We've done everything we can on a sporadic basis
10	to encourage investment in that industry. And yet
11	I don't think we've sustained our commitment as
12	long as we should. And I'd like to see us change
13	that.
14	That's not a question, but it is a
15	response to the question you asked.
16	MR. SPARANO: I appreciate all the
17	comments, and I want you to know that not for a
18	second do I think that all of you at the Energy
19	Commission have an easy job ahead of you. This is
20	a very very difficult job. I admire the
21	persistence you've showed, the restraint you've
22	showed, perhaps in the face of some things that
23	either make you unhappy directly or make you

then you're unhappy.

unhappy because the public gets all over you and

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1 We, in the industry, do recognize it's
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- 2 not an easy task. And I appreciate your giving us
- 3 this much time to express our feelings.
- 4 Thank you.
- 5 PRESIDING MEMBER BOYD: Thank you, Joe.
- 6 Next is Mr. John Allen, President and GM
- 7 of Oxy Elk Hills.
- 8 MR. ALLEN: Good morning, Commissioner
- 9 Boyd, Commissioner Geesman, --
- 10 PRESIDING MEMBER BOYD: Good morning,
- John.
- MR. ALLEN: -- Ms. Smith, -- excuse me,
- 13 Ms. Jones, Mr. Smith and Mr. Tomashefsky. I want
- 14 to welcome you to Bakersfield.
- As Jim said, I'm John Allen. I am
- 16 President and General Manager of Oxy at Elk Hills,
- 17 a wholly owned subsidiary of Occidental Petroleum
- 18 Corporation. Oxy is the largest natural gas
- 19 producer in the State of California. We're the
- 20 third largest oil producer. We're the largest
- 21 private sector owner of mineral rights in the
- state. And we're one of the last, large, well-
- 23 capitalized companies that exploring for oil and
- gas in this state.
- 25 So my remarks are going to represent the

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1 supply side of the business, along with the 1800

- 2 employees and contractors who make their
- 3 livelihood at Elk Hills.
- 4 I first want to thank you for the
- 5 opportunity to review and to comment on your
- 6 report. In fact, I applaud the Committee's
- 7 efforts to accumulate facts and to develop policy
- 8 to guide governmental decisions on energy matters
- 9 based on facts.
- 10 Abundant, reasonably priced energy is
- 11 crucial underpinning of the state's economic
- development and growth and all the expectations
- 13 that we have in our various vision of the
- 14 California dream.
- 15 I support the Committee's recommendation
- 16 to pursue the importation of LNG, and the
- 17 expansion of marine terminals for receipt of
- 18 storage of crude oil and refined products. But I
- 19 also encourage you to recognize that when those
- 20 facilities are completely loaded, one easy
- 21 solution is to increase instate production. And
- that wasn't in the report.
- 23 The report identifies that refining
- 24 through what is essentially at capacity, leading
- 25 to unstable fuel supplies and prices that

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adversely impact other businesses, as well as

Consumers. The beginning of a business

case for refinery expansion, as Joe mentioned

earlier.
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Unfortunately, the report only includes idealistic, long-range solutions to deal with these problems. Californians deserve prompt, pragmatic solutions while long-term solutions are pursued.

As a producing company representative

I'm most disappointed, though, with the policy's

lack of emphasis on, and lack of incentives for,

instate production of natural gas and crude oil.

And the silence in the report that is the

treatment for cogeneration.

In deference to my colleagues in the industry and those who are here to speak, I don't want to focus on the breadth of the report anymore, but I will focus directly on issues relating to natural gas supply.

Today California has five sources of natural gas supply, its instate production and four interstate pipelines. Instate production amounts for about one-sixth of the total supply.

As the policy draft notes, it is widely believed

1	that	growth	potential	ior	instate	production	1S

- 2 limited. And one certain way to insure that this
- 3 is the result is to provide no encouragement for
- 4 ivestment in building instate production.
- 5 I believe this is a serious mistake.
- 6 And this belief is based on some real life
- 7 experience. Earlier in my career I worked in two
- 8 developing countries. Each of these countries
- 9 decided in their own way and at their own times to
- 10 offer incentives for exploration and development
- of oil and gas at a time when that decision was
- 12 contrary to conventional wisdom. Both of these
- 13 countries became exporters of oil within a decade
- 14 following the implementation of their own
- 15 progressive energy policies.
- 16 Currently natural gas that is not
- 17 produced in the state by instate production
- industry is imported by pipelines. Historically
- 19 these pipelines have been highly reliable, having
- 20 had only occasional interruptions. Unfortunately,
- 21 long distance pipelines are relatively easy
- 22 targets, whether for terrorists or for natural
- 23 calamities. Thirty percent of California's
- 24 natural gas supply comes from one single pipeline.
- 25 Imagine the impact of a disruption there, even if

- 1 only for a week.
- 2 Instate production is distributed
- 3 throughout the state. Consequently it is much
- 4 less vulnerable. Californians want and deserve
- 5 highly reliable energy supplies. Instate
- 6 production is significantly more secure than
- 7 imports and, in my view, the party is not over
- 8 yet.
- 9 It is true, as I've mentioned to you
- 10 before, that the upside potential is not to become
- 11 30 or 40 or 50 percent of the state's supply. But
- 12 I think to remain a significant portion of the
- 13 supply, and to contribute to the security of
- supply, is indeed a value to the state.
- 15 Even though I'm strongly in support of
- 16 the instate industry, I also support the
- 17 importation of LNG, as I mentioned earlier, a
- 18 sixth source of supply. If it is brought in in
- 19 commercially significant quantities I believe
- 20 would benefit supply reliability and it would add
- 21 to the pricing competition.
- Action will need to be taken soon,
- though, because LNG projects, even when permitted
- 24 and expedited, take quite a long time. The lead
- 25 times for construction of receiving facilities is

- 1 quite substantial.
- 2 I'd like to address a couple of specific
- 3 recommendations, after a general one. The general
- 4 one is that I respectfully request the Commission
- 5 to reconsider its dismissal of instate production,
- 6 recognizing that oil and gas production in
- 7 California remains a consequential part of the
- 8 state's economy and its energy policy.
- 9 The specific things I would like to
- 10 recommend are that the CEC should eliminate
- 11 disincentives to instate investment in oil and gas
- 12 production, particularly using the same ideas
- 13 we've used in power and that are being discussed
- 14 for refining, to expedite the permitting of the
- drilling of exploration wells and the development
- of the energy resources that remain within the
- 17 state.
- 18 Utility companies should be required to
- 19 provide prompt, firm access rights to instate
- 20 production. Today the utility companies act
- 21 independently of your policies, they act in their
- own interests, and they act as monopolies and do
- 23 not give very much choice to producing companies
- in this state.
- 25 If they cooperate, it's wonderful. If

1	they don't, maybe we should consider bringing
2	third parties, allowing third parties to gather
3	natural gas so that industrial gas systems could
4	be established to compliment the monopolies.

One final remark I would like to close with, I'd like to quote California Congressman Richard Pombo who chaired the House Natural Gas Task Force. Mr. Pombo said, "The environmental desirability of natural gas has led to massive growth in its demand. Unfortunately, while the federal government has embraced policies that encouraged the use of natural gas, it has effectively prevented our producers from increasing supplies. The resulting imbalance between supply and demand will continue to have devastating effects on our economy and our way of life if it is not addressed quickly."

Personally I can't help but see that policy direction that's set here before us today is poised to follow the flawed policy of the federal government. I encourage this Commission not to allow this to happen.

Thank you.

24 PRESIDING MEMBER BOYD: Thank you, John.

25 Appreciate your commentary. Couple points. As

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1	Commissioner Geesman indicated a minute ago, he
2	and I have both given quite a bit of consideration
3	to the topic of cogeneration as a result of the
4	discussions we've had to date.

And just let me segue here and indicate it's been very difficult for the staff, and I appreciate the task they've had, to try to distill 3000 pages down to 30; and to lift all the salient points from all those other subsidiary reports that really constitute the entire Integrated Energy Policy Report. And we recognize that some issues have not gotten the emphasis in the final document that perhaps we intended. And certainly cogeneration is a good example of that.

The other issue I wanted to mention, and I think your points on natural gas are extremely good, I did want to say that it was never our intention to dismiss the idea of instate gas production. In fact, I've been quite a fan of that in the other context I've operated in, on the natural gas working group, the Governor's working group. But we haven't been, admittedly, too successful.

And I think your point's perhaps correct that we've not given enough attention to that in

1 the final policy report. I, for one, would like

- 2 to pursue that a little bit more to see that it
- does get the attention, as you and I have
- 4 discussed, and as many other people have agreed.
- 5 I mean there's no way that California's
- 6 domestic production will become a dominant source,
- 7 but I certainly agree, and have for the last
- 8 couple of years, that doing everything we can to
- 9 incent our own production for very selfish
- 10 economic reasons, as well as security reasons, is
- 11 a very wise thing to do. And I, for one, agree
- 12 with you on that.
- I think we're all on the same page on
- 14 LNG. And I think we see it as necessary for a
- 15 host of reasons and hopefully it will get the
- 16 proper emphasis in the final report.
- 17 As Commissioner Geesman has already
- 18 indicated, it is with some courage and trepidation
- 19 sometimes we venture out into the area of
- 20 permitting. And other people's turf that you
- 21 begin to deal with. And permitting in the
- 22 transportation fuels arena and permitting in the
- 23 natural gas, and particularly LNG area, are areas
- 24 where we've stepped out in. And we will probably
- 25 suffer the slings and arrows of other folks,

1	perhaps.	R11+	these	are	issues	that	dО	need	+0
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- 2 have a healthy debate if we're going to move with
- 3 the light speed we need to move here in the 21st
- 4 century, as contrasted with the way we've tended
- 5 to move in the past.
- 6 So, your points are all well taken.
- 7 Commissioner Geesman, any comments you'd
- 8 like to make?
- 9 COMMISSIONER GEESMAN: This isn't an
- 10 area where I have a great deal of expertise, but
- 11 I'm curious if you can summarize what you think
- 12 are the primary existing disincentives to further
- instate gas production.
- 14 Do you distinguish between onshore and
- offshore gas production?
- MR. ALLEN: Let me first address your
- 17 last question. There is a very significant
- 18 difference between onshore and offshore. The
- 19 onshore has a significant number of agencies with
- 20 whom we have to deal. But the offshore deals with
- 21 a great many; many of whom today have taken the
- 22 view that things that slipped under the permitting
- 23 process in years past should be impeded to the
- 24 maximum extent possible so that they will be
- 25 stopped.

1	I think one fundamental question,
2	Commissioner Geesman, that has to be addressed in
3	the permitting issue is whether it is the role of
4	regulatory agencies to facilitate responsible
5	development of projects, or to prevent development
6	at all costs.
7	There are people in various agencies who
8	believe that their job is the latter. And I think
9	in a balanced approach that there can be progress
10	made that certainly does respect things. And I
11	think Elk Hills is an example of that. We have
12	7000 of our 47,000 acres set aside as habitat.
13	And we've done that voluntarily.
14	So, it's not, you know, it's not a
15	matter of I think some of the age-old views of
16	industry and the guidelines. There's still

certainly capitalism unbridled concerns that all of us would have.

But at the other extreme I think we have to address honestly have we given regulatory authority over to a small minority, because every single agency has to sign off. And anyone who fails to sign off kills the project.

COMMISSIONER GEESMAN: Thank you.

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25 PRESIDING MEMBER BOYD: Thank you, John.

1	MR.	ALLEN:	Thank	you.
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- 2 PRESIDING MEMBER BOYD: Next, Mr. Gene
- Woiland, AERA Energy. Actually, Gene, the card
- 4 says you're representing a lot of folks, so I'll
- 5 let you elaborate on that.
- 6 MR. VOILAND: Yes, I am. First off,
- 7 thank you for having me today, and having us. I'm
- 8 not going to repeat all the things that my
- 9 colleagues have said, so I'll spare you that.
- I am Gene Voiland. I'm the President
- 11 and CEO of AERA Energy. We produce about a third
- of the oil in California, so we're a big company.
- 13 I'm also on the Board of WSPA, Board of Directors
- of WSPA. And I'm also the incoming chair of the
- 15 State Chamber of Commerce for January 2005. And
- 16 the Chamber represents about 13,000 companies all
- 17 together.
- 18 So I'm really here today to talk not
- just from my industry's perspective, to repeat
- 20 that, but more to talk about just from what ${\tt I}$
- 21 consider to be a broad policy and strategic
- 22 perspective. And I've talked a lot to
- 23 Commissioner Boyd in the past about this. But
- that's where I'll be coming from. Ultimately this
- 25 affects the quality of life of all the

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1 Californians.
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2	I'll talk about three things which I'll
3	get to in a moment. But one thing I was struck by
4	is on page 3 where you make a quote talking about
5	how energy is going to grow. And the comment is,
6	controlling that growth in energy use is critical
7	to the state's future.

And I really stumbled when I saw that word. Because I doubt whether an organization, no matter how good they are, can control. And if that's the context that's set, I think you're, you know, in trouble is what it boils down to.

So, I would talk more in terms of, you know, managing that growth. And it's important in my mind because it does set a context of where you're coming from. And so that's just, that's a comment.

My three things that I want to talk about. First off, the state is short of capacity in many major commodities, and that's not an accident. That's by choice.

Secondly, like John talked about, the state has set a policy to rely heavily on natural gas. And it's particularly concerning because in my opinion you don't have a supply, a long-term

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1 supply.
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2	And finally, I believe from a policy
3	perspective the state has tried to shield the
4	voter from the true cost.

So, let me talk about capacity first.

The failure to invest in infrastructure. Some have a mistaken belief that this will discourage growth. And the reality is, in my opinion, that it will discourage productive job growth because the people who are being gouged and who do use a lot of energy and provide jobs have a choice to leave the state. They will leave behind the people who just do their thing, and as long as they have babies we will have growth. And I think

The result will be what, in my opinion, we have today, is the volatility, the spot shortages, and high prices.

that probably will be a continuing trend.

Again, we got here by choice. And I mentioned that, you know, we had a tremendous infrastructure investment in the 1960s and so on where we've built way more capacity. And what we have done is we have used that in a broad range, we have used that capacity up in a broad area.

25 Water, gasoline, natural gas,

1 electricity, roads, you know, they're all tight.

- 2 So this is a broader problem than just an energy
- 3 issue.
- 4 Ironically, crude oil is one of the few
- 5 commodities that doesn't face this because it can
- 6 come in on boats. But it's hurt by the fact that
- 7 you have refining capacity problems which have
- 8 already been talked about.
- 9 I was just in Houston the other day.
- 10 There was 52 cents a gallon difference in gasoline
- 11 prices. And I would argue there's some reasons
- for clean gas and so on that are high, but it's
- not 52 cents worth. It is a supply capacity
- 14 problem, a demand problem.
- So I think the key is that we have to
- 16 wisely, you have to, all of us have to wisely
- 17 encourage investment in capacity. Economic
- 18 conservation is absolutely critical. It's a
- 19 foundation, has to -- or the conservation of
- 20 energy has to be there. We had great strides in
- 21 the past, but it's one leg of the stool. It's not
- 22 all of it.
- 23 And what's happened is that we're
- relying on it to handle too big of a chunk of it.
- 25 And if that happens, we get in a position we are

- 1 today.
- 2 Again, I think controlling growth in
- 3 energy, setting that context up risks telling the
- 4 investors I'm going to invest in something that's
- 5 just going to be overhang. So it does send a
- 6 message; it does send a signal.
- 7 The second thing I have is natural gas.
- 8 And to me this is glaring. We can't have a policy
- 9 that encourages natural gas growth, you know, the
- 10 use of natural gas without having a policy to
- 11 encourage its supply.
- 12 The big problem with natural gas is it
- is a regional commodity at this point in time.
- 14 It's not a world commodity. And so anything that
- is a bulk-anized economic system is going to have,
- by definition, more volatility. So in my opinion,
- one key thing the Energy Commission needs to do is
- 18 to adopt a policy to make natural gas a world
- 19 commodity, bigger than a regional.
- One of the legs to that stool is LNG.
- 21 And it has to do with the permitting; it has to do
- when people come in, the Commission should say,
- this is important, we're going to use natural gas,
- and we're going to build the capacity to do that.
- Now, that's easy for me to sit here and

say, but until that happens you're going to have
this volatility and these shortages as we get
droughts, as we get heat waves, as we get cold
waves, the whole business, when you're sitting at
the end of the pipeline, if you will. So, we have

6 to be part of a bigger thing.

The last thing is a key element to managing demand, in my opinion, is to spread the cost to those who actually use it, who actually use the very expensive electricity and so on.

The real person on the margin in the summertime is the household air conditioner. It's not the chemical plant, it's not the aluminum plant, it's not the manufacturing plant. It's really that peak demand is caused by the people who turn on their air conditioners when it's 105 degrees out there.

There is a huge cost to buy that incremental power. To me right now the policies do not send that signal to the people who are using that power. And they see it as not costing extra money, and there is absolutely no reason to reduce their consumption when they are really the people on the margin.

So, I recognize that's very hard to do

1 politically, but the fact of the matter is that's

- 2 it. Your report addresses some of that, but to me
- 3 if somebody has to pay 50 cents a kilowatt hour
- for that hour they're going, and they see that on
- 5 their bill, it will change behavior very quickly.
- 6 So, with that, I would urge you to look
- 7 at your report and really understand, does this
- 8 address the key energy dilemmas. And without
- 9 being disrespectful, I worry that that doesn't
- 10 come out in the report. That there isn't enough
- 11 hard hitting saying these are the few critical
- 12 things that we're really going to work on and
- 13 really do.
- If I were in the spot, for what it's
- 15 worth, I would seriously think about the capacity
- issues and the other things that I've talked
- 17 about. So, I know it's tough. It's very
- 18 difficult. It's a dilemma to do it, but I think
- 19 if we don't do it now we risk, you know, creating
- 20 another energy crisis.
- 21 So, thank you very much for your time.
- 22 PRESIDING MEMBER BOYD: Thank you, Mr.
- 23 Voiland. Thank you for pointing out the way that
- some folks will read the word controlling on page
- 3. I think we'll need to talk about that.

1	I think a lot of us think about
2	efficiency, price signals and what-have-you, when
3	you deal with controlling, but it does have other
4	connotations. So, appreciate that.
5	Well, I just I appreciate your
6	comments in the natural gas area. And I don't
7	think that we have differing views. So perhaps
8	you shed a little additional light on the world
9	commodity question that will cause me to think a
10	little bit more about that issue.
11	And demand and price signals, well,
12	we've tried to address that. And maybe I should
13	let Commissioner Geesman, who I lean on heavily,
14	is in the electricity area, to speak to that a
15	little bit.
16	COMMISSIONER GEESMAN: I think we picked
17	up your message. And we have underway a process
18	with the Public Utilities Commission that

COMMISSIONER GEESMAN: I think we picked up your message. And we have underway a process with the Public Utilities Commission that currently is in a pilot stage this past summer; then there's a second year of a pilot testing next summer, as well, in the residential and small commercial area to try and bring real-time pricing, or what they're actually calling critical peak pricing tariff to bear.

There are going to be some important

1	issues addressed at the point in time when that
2	pilot is sufficiently evaluated to determine what,
3	in fact, it can learn. There are going to be some
4	critical questions as to whether a critical peak
5	pricing tariff should be mandatory on all
6	customers; or whether it should be the default
7	tariff, and customers be allowed to opt out.
8	And I think there is an overriding
9	commitment, certainly on the part of the Energy
10	Commission, and I believe on the part of the
11	Public Utilities Commission, that we need to bring
12	a little bit more truth in pricing to the
13	customer's bill. Because currently the way we do
14	things is a hide-the-ball mechanism that
15	encourages consumption when we don't need it at
16	all, or when we can least afford it. And masks
17	the true price to the customer. Doing that
18	through an elaborate form of cross-subsidies.

So I think that the two regulatory agencies have gotten your message there, and are responding to it.

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I also am under the understanding that
the 33,000 meters that were purchased and
installed in large customers' facilities here over
the last two years are also being evaluated for

whatever changes in the existing time of use
tariff would be desirable.

But I believe you're right, the real peak problem is a residential air conditioning problem. I certainly agree with what you said about natural gas. And I think as Commissioner Boyd indicated at the very outset of today's session, I believe we're all on the same page as it relates to the necessity of creating the global commodity market in natural gas. I think California and its economy will benefit greatly if we do that.

As it relates to capacity shortages, we've tried to make them the central theme of what we're doing. We've had some limited success here over the last several years in the electricity area, the last five years. And, you know, unfortunately I've only been here a year so I can't claim credit for it. But in the last five years my colleagues have actually approved 41 new power plants, a capacity of about 16,000 megawatts. And in the last three years alone 9500 megawatts have actually come online. That's the largest modernization of our electricity generating fleet that has ever occurred in a five-

- 1 year period in our state's history.
- Now, that's occurred for a couple of
- 3 basic reasons, in my judgment. One is for a fair
- 4 portion of that time we were allowing actual
- 5 market signals to work. And developers of power
- 6 plants could see what prices were and had the
- 7 ability to market their output to willing
- 8 customers who wanted to enter into contracts for
- 9 that output.
- 10 Another reason that came about a little
- 11 bit later in that period was, I believe there was
- 12 a regulatory and political consensus in the
- 13 legislative and executive branches that said we
- 14 need to do this or we're in trouble. And we'd
- better get moving to address these needs.
- 16 Hopefully that same consensus can be
- 17 applied to some of the other infrastructures where
- 18 we face similar capacity problems. And I don't
- think we're out of the woods yet on electricity,
- 20 either. We've permitted 16,000 megawatts, but
- we've got between 6000 and 7000 megawatts of
- 22 permitted plants that I would characterize as
- 23 stranded plants right now, or stalled plants.
- 24 Because we have not created a market mechanism
- 25 that will supply the appropriate signals that will

1	a.	LIOW t	those	proje	ects	to a	ctually	be	financed.	And
2	Ι	think	c eve	rv one	e of	them	should	be	constructed	d.

3 That's a large portion of the rationale

for our belief, which I know the State Chamber

5 have supported it, reinstating a form of direct

6 access that is now referred to in Sacramento as

core/noncore that would allow large customers the

8 ability to contract directly with power plant

9 owners for their supplies of electricity.

So, I say, as a liberal Democrat, I'm

completely taken aback that I'm in agreement with

your three principal points.

13 (Laughter.)

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14 COMMISSIONER GEESMAN: But I do think
15 that it represents a growing consensus within
16 state government. And I'd appeal to you and your
17 industry to force us to stick to that in the next
18 several years ahead.

MR. VOILAND: Thank you. I appreciate that you recognize there's a, you know, a tremendous difference between an approved plant, approved permit and an actual plant sitting there generating electricity.

And to the extent that the Commission can cause the right incentives, you know, we don't

1	want	tο	break	the	hank.	but	vou've	ant	tο	have

- 2 incentives to provide this capacity. And if it's
- 3 simply the last plant online is the one that
- 4 cycles, it never gets built.
- 5 And so the fact that you've got that
- 6 7000 megawatts out there says that somebody saw a
- 7 reason to do that. And to me it would be
- 8 important to look and see that. And, of course,
- 9 I've got one of the ones you said, you know, it's
- 10 stranded. I say it's on ice. You know, it's not
- 11 going anyplace because you just can't see the
- 12 fundamental economics the way the whole thing is
- 13 structured.
- So, to me that's something that really
- 15 needs to be looked at. So, thank you for allowing
- me to be here.
- 17 COMMISSIONER GEESMAN: Thank you very
- 18 much.
- 19 PRESIDING MEMBER BOYD: Mr. Voiland,
- 20 there's been some changes in one of our sister
- 21 agencies that have assisted us in some of these
- 22 areas that I would say one of our Commissioners,
- 23 Commissioner Rosenfeld, has long tried to deal
- 24 with, sending price signals and what-have-you.
- 25 And now we have a receptive audience within the

1 government agencies that have to implement this.

2 So, as Commissioner Geesman indicates,

3 we've launched those kinds of experiments. We are

still dealing with the hangover that we gave

5 ourselves as a result of the electricity crisis,

6 which makes it very hard to move aggressively like

some of us would like to into some of these areas.

Lord knows, as one who served on the generation team during the crisis, I was beating my brains out for self-gen, cogen. But, it was a very difficult, uphill struggle. And now I think the climate is a lot better to address some of those things. While we still dig ourselves out of

the consequences of the situation that we found

15 ourselves in.

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Anyway, I look forward to working with you continually in the future. Particularly as you have to spend more time in Sacramento with the Chamber of Commerce. I think your timing is wonderful to work with us on some of this. Look forward to that. Thank you.

MR. VOILAND: Thank you.

PRESIDING MEMBER BOYD: Next speaker

will be Mr. Les Clark, IOPA, which is Independent

25 Oil Producers Association.

1	MR. CLARK: Good morning. My name is
2	Les Clark. I'm the Executive Vice President of
3	the Independent Oil Producers Agency. I, too,
4	would like to welcome you to Bakersfield.
5	I'd also want to remind you the amount
6	of oil that's produced in this County, and the
7	main concerns that I have will be talking about
8	oil, and the production of oil.
9	The first time I read the report, your
10	policy report, as I say I was fairly upset, to say
11	the least, with regards to no encouragement, as I
12	could see in the report, for any domestic
13	production increase in our crude oil abilities.
14	Real concerned about that.
15	So, I laid the report down, discussed it
16	and looked at it a little bit more. Then I read
17	your disclaimer on the front and I said, well,
18	maybe there's still a chance.
19	So I went back and read through the
20	report, and there was a couple sentences in there
21	dedicated to we want to encourage the production,

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the people I represent in IOPA, we've been in

business since 1904, basically crude oil, 13

When I say that, most of our production,

domestic production.

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1 gravity. And every once in awhile we're lucky

- 2 enough to come up with a couple tanks of natural
- 3 gas, if you will. But we're certainly not big
- 4 producers. We're users. And we're also users of
- 5 electricity.
- And, you know, you throw all three
- 7 together and try to work together to make sure
- 8 that you produce the production that you need to
- 9 do. These are all very important in our business.
- 10 Again, the thought process of working
- 11 together, I'm certainly for that. I get a little
- 12 leery when a government body comes down and says,
- 13 we're going to help you. I've been told that
- 14 several times over the past couple years. And I
- 15 think one of the most recent examples is CalEPA
- 16 and their inability to do what they're supposed to
- do to begin with.
- 18 So, when we talk about permit
- 19 streamlining -- let me regress a little bit to
- 20 permit streamlining that you brought up -- I
- 21 really appreciate that -- in the opening comments
- 22 by your staff member back here, that gave me a
- 23 little bit more confidence that we are looking at
- some of these issues. But as far as permit
- 25 streamlining, we've been promised that for years.

We are for conservation; we are for
renewable resources. Most of the time when I'm
talking to folks, as far as the renewable, if I
was king I would say right now, you get 20 percent
of the market. But we all know that the
infrastructure's not there.

So to continue to discourage or not encourage the producer to produce more oil or natural gas, I think, is not something that makes much sense. And, again, I support those folks out there doing that.

With regard to the permit streamlining,

I don't think it stops just with a couple of your
sister agencies. I think it also involves the
federal and local level. When we start getting
into some of these issues, and believe me, a lot
of these issues weren't created by industry.

When we talk about refineries and the one time I did work for some of the folks, a little bit bigger, but they've just given up on that. I mean how do you permit a refinery in the State of California? I mean everybody -- you know, you say, well, they're not doing it. And we've had that conversation before. It's impossible.

1	I think the only reason we got through
2	the electricity crisis was because it was
3	definitely a crisis. And we're in the same place
4	probably with some of our refined products as we
5	were then.

I think when we talk about it and look in your report, a couple other things that I wanted to mention. I concur with the testimony, of course, provided before me. These folks are sharp folks and they know how things are working. And I certainly want to support their comments. And we usually agree with them 95 percent of the time, so, again, mom-and-pop operators, we produce a barrel and a half, two barrels a day. I think our biggest producer is 1000 barrels a day.

When we get down to streamlining again, when you look at the streamline it's not as easily done. We're all working together supposedly. But go into the Air Resources Board, for example, and say what are you doing with this natural gas deal. You're being a stumbling block because we have some gas that we can supply, albeit small, a small amount.

But their thoughts were, well, no, it's not quite the right Btu value. So what takes

place? In the middle of the crisis to take care

of electricity, the Air Resources Board was

saying, well, we're not sure we're going to accept

this gas. Now, we're still going through that.

And on my statement at the time, I said, if we don't start working together on some of these natural gas production issues, the next time we're up here in the wintertime we're going to be tearing up chairs just to keep warm. And that's where we are. And I truly believe that.

So, we need to work together. I think on your water issue, I think the state is -- what's the best way to put this -- how many of you know about CalFed and the supply of fresh water, you know, to meet the needs of California? How many years have we been promised that this is going to take place?

My thought process of CalFed, it's like Jabba-the-Hut, just keeps wallering, but it's not going very many places. So, these are the kind of the issues that we need to work on together.

And I'm committed to do that. And I'm in a lot better mood now. But I can still see in the report I'd like to be mentioned at least two times, in production, domestic production is

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1 important. And we're going to encourage that.
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- Now, how do you encourage that? We're
- 3 dealing with -- I think you mentioned 180
- 4 different regs -- that's even more despondent. My
- 5 number is about 147, and about 50 different
- 6 agencies.
- So, I mean, the challenge is clear, we
- 8 need to work together. And, you know, every time
- 9 I look at the words California Energy Commission,
- 10 I look at that as being folks that would want to
- 11 work with us to make sure that we insure energy as
- 12 best we can for the citizens of the State of
- 13 California.
- 14 Those are my comments.
- 15 PRESIDING MEMBER BOYD: Thank you, Les.
- 16 Commissioner Geesman.
- 17 MR. CLARK: Thanks for being here.
- 18 PRESIDING MEMBER BOYD: Thank you very
- 19 much.
- 20 COMMISSIONER GEESMAN: Thank you.
- 21 PRESIDING MEMBER BOYD: Neil Burgess,
- 22 Kern River Cogen.
- MR. BURGESS: Good morning. My name is
- Neil Burgess. I'm here today as a representative
- of Kern River Cogeneration Company. You heard a

1	lot of about cogeneration. You've admitted that
2	yeah, it may have been an oversight within the
3	IEPR. But I still would like to give you a few

ideas or thoughts we have.

As I read through the IEPR I felt it went a long way in creating a complete energy policy for the state. In at least providing a direction where people can start to look at it to see where we're going.

The strong statements and proposed policy regarding the continued harvesting of energy efficiency opportunities in providing reliable and affordable electrical power and natural gas supplies is something that will help the state satisfy its future energy demands.

These goals are very much in line with the policies that the CEC supported in the past.

In fact, California's led the nation and the world in adopting policies that encourage the development of renewable resources such as geothermal, wind, and solar, and alternative technologies such as cogeneration.

And cogeneration is what I wanted to highlight today, obviously. Cogeneration, the last topic, fits the report's goals, and is a

- 1 proven technology that is reliable, cost
- 2 effective, and environmentally sound. However, I
- 3 did not see any direct discussion of cogeneration
- 4 within the report. It was sort of like a set-
- 5 aside as something in the past. But it's out
- 6 there; it exists today, and there are probably
- 7 future opportunities that we can develop.
- 8 Cogeneration is the production of two
- 9 products, electricity and thermal energy, such as
- 10 steam, from the single source fuel. The power and
- 11 steam produced is then used in industrial
- 12 processes resulting in a very efficient
- 13 utilization of fuel, as well as it reduces air
- emissions.
- 15 CEC's support of cogeneration helped the
- state successfully construct cogeneration
- 17 resources in the past two decades, attracting
- 18 significant private investment. Today as a direct
- 19 result of these policies, cogeneration supplies
- 20 over 12 percent of California's total demand for
- 21 electricity.
- 22 The cogeneration process here in the San
- Joaquin Valley, much as what we've heard by the
- 24 previous speakers, and especially here in Kern
- 25 County, is utilized extensively and is relied on

1 to efficiently produce oil and other products.

It has proven to be one of, if not the
most, economical methods of generating steam for
producing the heavy crude oil which is prevalent

5 in Kern County.

Producing two energy products from a single source saves the natural gas imports that we've heard previous speakers about. It reduces the amount of air pollution that would have been produced if these two products, the electricity and steam, had been produced separately in two different plants.

Cogeneration benefits California by enhancing energy efficiency, much in line with the IEPR. However, cogeneration is unique in that it essentially serves two customers, and it sometimes has two masters. A power off-taker and a thermal energy off-taker.

Since cogeneration for thermally enhanced oil recovery operations generally requires the ability to produce steam on a continuous basis, many cogeneration facilities require the ability to sell their power on a must run basis.

25 Recently, due to the unsettled energy

1	policies	in	California,	these	cogeneration
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- 2 facilities have faced apathy by the utilities to
- 3 take this power and to sign long-term must-run
- 4 type of contracts. They are not able to renew or
- 5 sign new contracts with some of the investor-owned
- 6 utilities. The IOUs only want to contract for
- 7 fully dispatchable power. This type of
- 8 contractual arrangement may lead to many of these
- 9 cogeneration facilities ceasing operation in the
- 10 future.
- 11 If these facilities cease operation the
- 12 cogeneration benefits will be lost. These
- 13 benefits include not only the loss of
- 14 cogeneration's energy efficiency, but also jobs
- and tax revenues that are a direct result of
- the -- and an indirect result of cogeneration's
- benefits to their host and private enterprises.
- The state's transmission grid is
- enhanced by cogeneration, since in some respects
- 20 it's distributed throughout to different various
- 21 industrial locations within the state. Also
- locating generation near load, such as their
- 23 thermal host, reduces transmission line losses
- 24 that would otherwise result if the power had to be
- 25 imported from a distant generator.

1	The California Energy Commission should
2	include in this report, and also continue from
3	their past policies, to promote the development of
4	and reliance upon cogeneration. The CEC should
5	recommend that the state's mandate to increase
6	renewable generation sources be amended to include
7	the purchase of cogeneration by the investor-owned
8	utilities.
9	Thank you.
10	PRESIDING MEMBER BOYD: Thank you very
11	much. Any questions, Commissioner Geesman?
12	COMMISSIONER GEESMAN: Do you have a
13	sense as to the timing of when the existing must
14	run contracts are expiring and up for renewal?
15	MR. BURGESS: Well, the Kern River
16	Cogeneration Company that I represent today, it's
17	a 300 megawatt facility, expires in August of
18	2005. What's important for us is to determine
19	what our future's going to be like through either
20	renegotiation or establishing fitting into the
21	new electricity policy within the state.
22	One of the things we have to do here in
23	the San Joaquin Valley is install additional air
24	pollution control equipment which we are prepared
25	to do. We've done that in the past, even under

- 1 the existing contract. We've reduced emissions
- 2 throughout the operation of this facility, or life
- 3 of this facility.
- So, we are one of the larger ones. We
- 5 are also one of the first to come up to the end of
- 6 their contract. And, as well as we have some
- 7 other sister plants, such as Midset Cogeneration
- 8 Company, a smaller plant. And it expires in May
- 9 of 2004. And there are other facilities out
- 10 there. So, it's happening and it's happening
- 11 today.
- 12 COMMISSIONER GEESMAN: And these
- 13 contracts are with Edison?
- 14 MR. BURGESS: Some of them are with
- 15 SoCal, Southern California Edison; some of them
- are with PG&E. Kern River is with SoCal Edison.
- 17 Midset Cogeneration, the smaller cogeneration, is
- 18 with PG&E.
- 19 COMMISSIONER GEESMAN: And do the
- 20 contracts typically contain renewal clauses, or is
- 21 it the sort of thing that the utilities would say,
- 22 well, we have to go to a new procurement
- 23 solicitation for?
- MR. BURGESS: They do not have renewable
- 25 clauses in them. I think the utilities want us to

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1 go out to the whole overall procurement process as
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- 2 much as what Commissioner Boyd mentioned earlier,
- 3 the procurement process in the CPUC.
- What's frustrating to that is most of
- 5 the utilities procurement for plans for the
- future, the long-term plans, do not have a mention
- 7 of QF --
- 8 COMMISSIONER GEESMAN: Yeah.
- 9 MR. BURGESS: -- cogeneration. And
- 10 that's somewhat limiting our discussions.
- 11 COMMISSIONER GEESMAN: Thank you.
- 12 PRESIDING MEMBER BOYD: Thank you very
- much.
- MR. BURGESS: Thank you.
- 15 PRESIDING MEMBER BOYD: Hal Romanowitz,
- 16 Oak Creek Energy Systems.
- 17 MR. ROMANOWITZ: Good morning, Chairman
- Boyd, Commissioner Geesman and staff. My name is
- 19 Hal Romanowitz. I'm here in several roles. I'm
- 20 President and Chief Operating Officer of Oak Creek
- 21 Energy. I'm President of the Kern Wind Energy
- 22 Association. And I'm an Executive Committee
- 23 member of CalWEA. Also, I'm the originator of the
- 24 transmission map for the Path 26 route that has
- 25 been kind of generally is being floated around

1	nuite	а	bit.	now.	And	we	wanted	t.o	talk	а	little

- 2 bit about that since it relates here.
- 3 PRESIDING MEMBER BOYD: And now I
- 4 recognize seeing you in Sacramento.
- 5 MR. ROMANOWITZ: You did, yes. Thank
- 6 you very much.
- Just as a little bit of background,
- 8 KWEA, Kern Wind Energy Association, is the second
- 9 oldest wind energy association in the United
- 10 States. It was formed shortly after the American
- 11 Wind Energy Association.
- 12 The Kern Association really covers the
- interests, the problems and issues of this
- 14 particular location. And eastern Kern County is
- 15 the very prominent, dominant wind resource for the
- 16 state.
- 17 In the California Energy Commission
- 18 renewable energy report, the preliminary report at
- least, Kern resources are evaluated to have 42
- 20 percent of the plausible resource for renewable
- 21 energy for the whole State of California. So,
- 22 what is here is a very, you know, a very
- 23 significant resource that has significant impact
- for the whole state.
- 25 That investment to develop what is

1 considered to be the plausible; and the plausible

- is about 60 percent of what we believe is the
- 3 potential. The development of the plausible will
- 4 result in an investment in eastern Kern County of
- 5 in the order of \$4- to \$6-billion for the
- 6 renewable energy projects, and for transmission.
- 7 So, it's a very very major economic
- 8 impact into eastern Kern County. And one of the
- 9 nice things about it is that because of the
- 10 significant impacts there is a lot of support,
- 11 broad support to encourage that to develop. There
- is support to facilitate the transmission
- facilities and so on.
- 14 So I think while it's large, it also is
- 15 something that can come soon. If you accelerate
- 16 the energy plan as you're talking about Kern
- 17 County could be ready. There is substantial
- 18 resource that is sitting idle because the
- 19 transmission bottleneck cannot be broken. And
- 20 that's really a very significant thing. We
- 21 appreciate the effort that a number of you have
- 22 helped with so far, but this still is a really
- 23 major major thing to break the transmission
- 24 bottleneck.
- Our company, for example, has wind

1 turbines sitting idle that we cannot connect to

- 2 the grid because of the impasse on transmission.
- 3 The transmission problem has been here since 1986,
- 4 and the rules for getting transmission expansion
- 5 mean that essentially the first guy out of the box
- 6 to try and get an upgrade to the transmission
- 7 system has such a tremendous bubble to break and
- 8 to carry that it just is totally infeasible to do
- 9 it. And it's really a major problem ad it needs
- 10 policy help to move this forward.
- 11 There is, with the SB-1078, the
- implementing rules of that, there was the backstop
- 13 legislation on transmission, backstop provision.
- 14 That needs to be implemented in the eyes of the
- 15 utilities, to get SCE and PG&E to acknowledge and
- 16 adopt that so that they do the upfront funding.
- 17 And that's still a major hurdle that has to be
- broken, and the situation moved forward.
- 19 There has been exchange, most recently
- 20 with CalWEA and the PUC with SCE participating and
- just not acknowledging what the rules are yet. So
- there is a need for a policy push to get policy
- 23 into reality so that the bottlenecks that impact
- this area can be broken. It's really a very
- 25 significant thing.

1	As a little bit of additional
2	background, the Tehachapi Wind, and to a lesser
3	degree, Altamont Wind, in the very early '80s
4	served as the model for wind energy project
5	development. And that model was refined as the
6	turbine technology moved forward into the mid '80s
7	and late '80s.

And the California model for wind development has been now adopted worldwide. And as you know in Denmark, Germany, Spain, India, wind is just mushrooming. And while California showed everybody how to do it, and we do have some very significant successes with repowerings that we're doing under very difficult conditions, the rest of the world has moved on and mushroomed. And today there is enough wind energy being generated by the California model to supply most of California's energy.

You know, if we could take all of the wind energy projects now operating throughout the world, move them back to where the concept originated, you'd have way more than 50 percent of California's energy right there. So it's sort of time to, you know, bring the concept back home and recognize the impact that wind can play in

1 reducing the consumption of natural gas.

And there's a natural gas problem,

instead of bringing in natural gas, what you can

do is displace it for its better uses by taking

the resource that is here and accelerating its

development.

And I think that you talk about this a

little bit in the report, but I think that it

would be appropriate to emphasize that more and

emphasize, you know, the significant amount of

resource that is here, that it can make a

significant dent in the natural gas problem.

I would also second the comments of the representative of Kern River in the difficulty of getting contracts that work. That there is a major disconnect between what the utilities are trying to force down our throat, and what we need to have viable projects that are realistic to renewable energy and what worked with the system.

And all that you have to do is look to the Mountainview application that SCE has put in and the rules that they are proposing for themselves. And if you allow those rules for renewable energy you'd have, again, a great situation.

1	So, you know, it's clear that the rules
2	can work; the utilities are proposing them for
3	themselves. But when it comes to us being able to
4	get them, we just can't get them. It's an
5	impossible roadblock. The barriers are great.
6	We personally have been negotiating
7	extensively and just making almost no headway
8	very frustrating, you spend a lot of time
9	negotiating, thinking you're getting somewhere,
10	and then, boom, a brick wall again. And we need
11	the opportunity to open the market; we need
12	transparency that it is you know, that 9/11 has
13	been used as an excuse, other things have been
14	used as an excuse to put a fog over the entire
15	electric market and electric transactions and
16	what's moving forward in California.
17	And the lack of transparency is creating
18	a major problem that is blocking the resource from
19	going forward. And from a policy standpoint I
20	think we need to look very very seriously at
21	creating transparency. That contrary to what some
22	people suggest, transparency generally is good. A

m people suggest, transparency generally is good. A democratic system works well when you have lots of transparency.

And we just want to encourage that very 25

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strongly, and get a reversal of some of what's
going on.

If you look at the recent draft staff report from the Renewable Energy Committee on the development of renewable energy in California, the one that's just come out that comments will be going in on shortly, there's a new section in that that I think is really quite perceptive.

It's clear that the staff doesn't quite understand the issues yet. They're extremely perceptive on it, but they don't understand all the background. But they've sure hit on the point. And they've done a very good job of uncovering the point and bringing it into focus. And it's an important one for you to consider as you look at how you open the market for renewable energy, cogen, all this thing going forward.

And in that report they show that the typical bid prices in California for renewable energy, as to the patterns of where they are. And they show the patterns of what bid prices are throughout the rest of the country. And they've done their own analysis of where they think costs should be with and without production tax credit benefits. And there's a significant disconnect.

1	The only suggestion they have is that
2	it's maybe land costs are different here. Wrong.
3	The difference is that the oppressive rules of the
4	market, the lack of transparency, the lack of fair
5	contracts, the lack of access is creating barriers
6	and hurdles and penalties that are very costly.

Rules of construction are conceptually good, as a practical matter fatally flawed. They create an extra half a cent construction if you're going to have a CEC incentive. Not because of the wages paid to the people, but because of the backing, the rules behind that as to how it impacts projects that are built by nonunion labor, which is common, for example, to Kern County.

So that you have the rules needlessly are impacting costs without any benefit really to anybody. So I think that there needs to be some improvement to help that come along. And that's an important step.

I would suggest that the concept of using the standard offer contract be seriously considered. I know that that's sort of negatively thought about in some circles, but the price of the standard offer contract could be set relatively low. Set it at what you think is

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1 impossibly low. You might be surprised.
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2 I think your staff did an excellent job 3 of analyzing where costs should be. And if you set the standard offer contracts anywhere close to 5 their analysis, and set them out there long enough so people could plan, organize their projects 6 sufficiently, and break them loose without, you 7 know, close shotgun timelines on projects, with 8 9 enormous penalties for failing, you would -- I 10 think you'd be amazed at what you would get. Our company alone, and we're not one of 11

Our company alone, and we're not one of the biggest, but we have over 600 megawatts of solid, good wind energy projects in the development pipeline that could come online in an orderly basis pretty quickly.

So there's a big opportunity, but you have to have a rational market so that you can do things on an orderly basis. We work well by getting out and getting things done. And you can't work in the shotgun, like is being set up.

For example, in the recent bid package from SCE there's a provision that if you hiccough one month on your capacity payment you have to pay them for 20 years of projected replacement costs.

25 You know, it's totally crazy. You don't get paid,

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- 2 totally crazy. Just, you know, overly oppressive;
- 3 it's the sort of thing that just doesn't work.
- We've got to be fair to everybody. We've got to
- 5 be realistic and fair.
- 6 One thing that you totally fail to
- 7 mention in the report, and I think that it needs
- 8 to be in there, is some reference to bulk electric
- 9 energy storage. That the technology in a
- 10 significant way is much closer than you think;
- it's quite close.
- 12 The problem is a primary problem is that
- 13 the market rules today block some of the good
- forms of bulk electric storage, than an
- independent project just really can't come into
- 16 the system as the rules stand today. And with the
- others, there is tremendous resistance to allowing
- 18 it to happen. We're moving forward with it, but
- we've got a shotgun to our head. We've had, you
- 20 know, threats that one way or another that there's
- 21 going to be a contractual violation here or there.
- 22 We bring it on in existing projects. It's totally
- 23 crazy.
- 24 Bulk electric energy storage would be a
- 25 phenomenal benefit to the state, to all of the

1 problems affecting renewable energy, like the

- 2 intermittency, like the transmission issues. And
- 3 it should be grossly encouraged.
- 4 And, again, you set the opportunity and
- 5 opportunities will be filled where there's basic
- 6 technology. But it's very hard to do it on
- 7 timelines; it's very hard to do it with oppressive
- 8 conditions, particularly when it's an emerging
- 9 technology.
- I just want to mention one thing on our
- 11 transmission map that some of you have seen in the
- 12 Path 26 route that again there are a number of
- innovative things that can be encouraged by, you
- 14 know, utilizing good maps, good studies, input
- 15 from everybody.
- 16 And when you look at the proposed
- 17 transmission that is planned for Tehachapi,
- 18 essentially it's half of a parallel path for Path
- 19 26. And there's, you know, two 500 kV legs coming
- 20 up into Tehachapi. Well, instead you could just
- 21 swing one around toward Bakersfield and you have
- 22 most of a path over to Midway. And a parallel leg
- for Path 26 with a number of innovative things
- that could be done.
- 25 You have, you know, Magunden and the Big

1 Creek transmission problems, congestion. And that

- 2 if you can get to open discussion on the issue
- 3 there's some extremely interesting solutions that
- 4 have been laid out on the table and objected to by
- 5 certain parties. But there's some very good meat
- 6 out there, some of the things that CalISO has
- 7 suggested and other things that have come in the
- 8 discussion of shifting energy between SCE and
- 9 PG&E. And it would materially help the overall
- 10 electric system in California.
- 11 And I think that we strongly suggest
- 12 that there needs to be more effective central
- 13 planning of the transmission so that you make a
- 14 very good use of the facilities that are here, and
- 15 the location of facilities throughout the state so
- 16 that you minimize overall transmission costs,
- 17 maximize flexibility and get a transmission system
- 18 that really is sound with minimum added costs.
- 19 And I think the comments, as we say, are
- 20 an attempt to try and help just a little bit to
- 21 your report. I think my reading of the report is
- that you've done a quite good job in getting it
- 23 started, but there's just a few things that need
- 24 to be addressed additional. And I think with this
- 25 report and the other reports that the Energy

1	Commission	is	doing,	that	it	shows	а	lot	of	very

- 2 good insight. We congratulate you on that.
- 3 PRESIDING MEMBER BOYD: Thank you, Mr.
- 4 Romanowitz. You just happen to be also addressing
- 5 the Renewables Committee here at the same time,
- 6 so --
- 7 MR. ROMANOWITZ: I noticed.
- 8 PRESIDING MEMBER BOYD: -- serendipitous
- 9 or what-have-you. Commissioner Geesman, any
- 10 comments?
- 11 COMMISSIONER GEESMAN: Your last
- 12 comments about the map, which I've not previously
- 13 seen. Is all of that material entered into the
- 14 docket of the PUC renewable transmission plan
- 15 proceeding?
- MR. ROMANOWITZ: Yes. The map appears
- 17 to -- CEERT used it in their presentation at the
- last workshop, the one that was on the 23rd of
- 19 September. And I'd be glad to get you some copies
- of it. I think that we've had some additional
- 21 comments and discussion since then. There's been
- 22 a few suggestions of a couple of alternatives that
- 23 could be looked at from this.
- But I'd be glad to get that to you and,
- 25 in fact, the map I have here is not the latest

1 copy of it. I happened to get the wrong one. But

- 2 I'd be very glad to get you the latest one which
- 3 shows the full parallel path to Path 26.
- And we've gone out; we've actually
- 5 followed the route so that we know that there's a
- for that's there than can make it. And there's
- 7 a second route that works, also.
- 8 So these are things that can be done,
- 9 and people want to make them happen. And there
- 10 are, you know, there are issues that have to be
- 11 discussed and looked at.
- 12 One of the related things is on large
- 13 bulk transmission lines in the state there is the
- 14 limitation that CalISO puts on most of the lines
- 15 related to 1140 megawatts for a single contingency
- and 1400 megawatts for a double contingency in
- generation. And that impacts, you know, how much
- 18 can be carried on certain paths. And there's
- 19 related issues.
- 20 We have ideas on how that can be
- 21 mitigated. And actually we'll allow you to take
- 22 existing transmission potentially and use it at a
- 23 higher capacity level where some of these issues
- are currently limiting what can be done.
- 25 COMMISSIONER GEESMAN: And all of that

information			

- 2 MR. ROMANOWITZ: It's going into the PUC
- docket; other of it is in the stakeholder process
- 4 under CalISO. But we'd be very glad to get you up
- 5 to speed with that if you'd like.
- 6 COMMISSIONER GEESMAN: I would
- 7 appreciate it. A lot of us are waiting with bated
- 8 breath for the PUC transmission plan to be
- 9 published later this year.
- 10 MR. ROMANOWITZ: Right. The draft
- 11 report is out on the 15th. And we'll see what
- that is, and then that'll have further comments.
- 13 As you say it comes out later this year.
- 14 COMMISSIONER GEESMAN: Yeah. I would
- 15 appreciate it if you could make that information
- 16 available --
- MR. ROMANOWITZ: Yeah. We'd be glad to
- do that and talk about it. You know, there are
- issues that are complex and it really needs to
- 20 have debate. And what we have done is -- like I'm
- 21 participating in every forum. I've actually
- joined WECC. I'm participating in WECC, I'm
- 23 participating in the CalISO workshops, you know,
- 24 at the CPUC.
- We're spending a tremendous amount of

1 effort trying to pull these things together.

- We've gone out. We're doing field surveys,
- 3 ourselves, to map things that you can no longer
- 4 get transmission routes. They're just not
- 5 published. We're actually going out and mapping
- 6 stuff so we can see what's there and figuring it
- 7 out and relating it to what we know.
- 8 And there is also a tremendous need for
- 9 SEEMS data, which is, you know, what each
- 10 transmission line handles, what its load flow is
- 11 so that you can see how you can utilize the
- 12 transmission system.
- For example, almost all transmission
- 14 lines are substantially under-utilized. There's
- just a very small period of time when they're up
- 16 at their maximum capacity. But that's considered
- 17 reserve capacity. All of that other capacity is
- 18 wasted. So there's a lot of little things that
- 19 could be done that are, you know, they're not
- 20 penny items. There is money associated with it,
- 21 but they are things that are relatively small in
- 22 the overall perspective that I think could be done
- on an orderly basis over some time that would
- 24 really improve the system at a much smaller cost
- 25 than the traditional costs of going out and seeing

1 if we're going to have enough transmission for the 2 worst set of conditions. And then not allow other

- 3 people to use that available capacity.
- 4 The WECC and the SEEMS working group is
- 5 doing a great job on stuff throughout the western
- 6 interconnect. But California is just not -- we're
- 7 still having a very hard time getting that
- 8 information. And that's crucial information; it's
- 9 the sort of thing we talk about in transparency.
- 10 It's badly needed information to help us plan and
- offer suggestions; figure out how we can make our
- 12 things work.
- 13 Like just an example. I'm absolutely
- 14 certain that the wind turbines that I have sitting
- idle in Tehachapi now can be utilized at least 90
- to 95 percent of the time to get the energy out.
- 17 But I can't make that happen so far. And I've
- been working on it for a couple of years.
- 19 You know, so it's frustrating. But we
- 20 are working on it. We're working cooperatively
- 21 and we have at the utility level there's some
- 22 people that are working very cooperatively and
- 23 helpful. And we are making headway, but, boy,
- 24 it's a tough, tough process. And you guys could
- 25 sure help.

1	COMMISSIONER GEESMAN: We'll try to.
2	MR. ROMANOWITZ: Thank you very much.
3	PRESIDING MEMBER BOYD: Thank you.
4	Curtis Kebler. Kebler. I should have not taken
5	my glasses off. Reliant.
6	MR. KEBLER: Commissioner Boyd,
7	Commissioner Geesman and Advisors, thank you. My
8	name's Curtis Kebler; I'm with Reliant Energy.
9	And I guess I would start by echoing the
10	comments of not just the last speaker, but a
11	number of the prior speakers about the issue of
12	transparency and the importance of market rules.
13	Because if those are restructured and we do have
14	clear and transparent market rules, I think you
15	will see a tremendous amount of interest and
16	investment by the private sector in California's
17	infrastructure.
18	And it's fascinating to me to sit here
19	today and to listen to the discussion and see that
20	the renewables community and the cogenerators and
21	the merchant generators are all talking about
22	similar things. We're talking about transparency
23	and clear market rules.
24	Because what we're observing is a very
25	concerning trend that we're going toward in a

sense of bifurcated market where we've got one set

- of market rules for the utilities and how they're
- 3 conducting their business and resource
- 4 procurement, and then a separate set of rules for
- 5 everyone else. So I just wanted to echo that
- 6 theme.
- 7 Also wanted to just thank you for
- 8 hosting this meeting and for producing the report.
- 9 I think it's very good and we do have some
- 10 comments that we want to share today. We'll also
- 11 be providing written comments next week. And so
- 12 you'll see in those remarks some of the things
- 13 that I talk about today.
- I would like to focus really on two
- 15 principal issues. The first is the report's
- treatment of existing generation resources and
- 17 principally the gas-fired resources. And then the
- second topic is the issue of resource adequacy.
- While the report encourages the
- 20 development of new sources of clean, efficient
- 21 generation, we believe it should also recognize
- 22 the value and services provided by many of the
- 23 existing generation resources, particularly gas-
- 24 fired units.
- We believe California consumers will

benefit most from an energy policy that relies on
market forces to insure that an optimal and cost
effective mix of new and existing resources are
secured and committed to the state's load serving
entities through appropriate contractual and

ownership arrangements.

And if you'll note the graphic that I provided to you, it has really two pieces of information on it. I'll just show the audience this so they see what I'm referring to. We've got copies of this that we can provide to everybody. And you'll also see them in the written comments that we provide next week.

But essentially what we are showing here is a comparison of NOx emission rates for existing steam-fired gas unit and comparing those with new simple cycle gas turbine units. And then also combined cycle gas turbine units, new versions of those units. And then the bottom three bars address the heat rates for each of those types of machines.

And the point that we would like to make is the report, and this goes a bit to this notion of bifurcation, where the report seems to imply really two classes of resources in terms of gas

generation. Those that are old, dirty and inefficient; and those that are new, clean and

3 efficient.

And I'd like to take just a minute and
try to debunk the myth that the older units are,
in fact, old, dirty and inefficient. And if
you'll just note here on the top three bars what
I've shown on the left side is really for
Reliant's portfolio.

And what you'll see is compared to a simple cycle gas turbine the emissions rate, and these are expressed in pounds per megawatt hour here, what you'll see is for our portfolio, which is around 3500 megawatts of gas-fired generation located in southern California, the average emission rate is about .1 pound per megawatt hour. And that's slightly less than half of the emission rate of a new simple cycle gas turbine. So that's clearly important.

And then if you'll also note in comparison to a combined cycle, it is higher by some degree. But for the service duty that these existing plants provide, in comparison to a simple cycle unit, we believe they're significantly more environmentally friendly than a new simple cycle

4		
1	aas	turbine

2	And if you'll note at the bottom it's a
3	heat rate comparison. Again, we're showing the
4	Reliant energy plants located in California; an
5	average heat rate for our portfolio of about 10.7
6	in comparison to a simple cycle gas turbine, which
7	is about almost 10.9.
8	So both in terms of the emission levels
9	of those existing plants, and in terms of the heat
10	rate, the actual efficiency and the fuel
11	consumption of those units, we believe the
12	existing fleet of resources have benefits when
13	compared to a new fleet of resources that are
14	based on simple cycle technology.
15	I wanted to also mention in the report
16	we noticed that the Commission's backup

I wanted to also mention in the report we noticed that the Commission's backup documentation there was a report that you developed that is entitled, Aging Natural Gas Power Plants in California. It was produced in July of 2003.

And in there you have an evaluation of the 25 largest gas-fired power plants in the state. And you note that about 80 percent of those have had advanced emission reduction technology installed on them. And that 80 percent

is roughly equivalent to what is the case for our portfolio.

So we would like you to recognize that the vast majority of the existing gas-fired units in the state have been retrofitted with upgraded emission control technology; and many of them -- Reliant has spent about \$100 million on our existing fleet of resources -- not just with respect to emission reduction technology, but also advanced control technology.

So we've tried to make the units much more flexible and dispatchable for the grid operator to manage the load.

And if you look at the particular duty cycle that we're talking about here, it's really not baseload units. The units that we're talking about are more in the cycling and peaking type of service duty. And so these units would operate typically in the maybe 3 or 4 percent capacity factor range annually, up to maybe 25 percent capacity factor range.

And we believe if you look at the data, and you look at the cost effectiveness of serving that portion of the load curve, that cycling and peaking portion of the load curve, that what

effective and more environmentally beneficial to

1	you'll	find	is	that	it	is,	in	fact	more	cost	

- -
- 3 rely on the existing fleet of resources.
- 4 So we would urge you, and we will
- 5 provide you some specific language next week to go
- 6 into the report that tries to clarify this
- 7 distinction between the old and new units, and
- 8 make clear for a particular type of service the
- 9 California consumers, we think, would be better
- 10 off relying to some degree, significant degree, on
- 11 the existing units.

- 12 And really the key is back to the point
- 13 earlier about the transparency in the market
- 14 rules. We believe that it really ought to be done
- 15 through a market-based process. And if we have
- 16 transparent, open, clear market rules, then this
- 17 process of turning over the existing fleet of
- 18 resources and retiring the older, less efficient
- 19 units over time and replacing them with new
- 20 resources, that will occur in a very efficient way
- 21 provided that the rules are set up appropriately
- in the first place.
- 23 And we would just urge you to consider
- 24 incorporating language into the report that
- 25 recognizes that tradeoff between old and new as

1	something that needs to recognize really the
2	factual circumstances surrounding the existing
3	emission rates for the units, and also the heat
4	rates.

Now, let me turn just for a couple of minutes to the issue of resource adequacy. And Mr. Kelly earlier in his remarks noted that the Commission's report encourages minimum reserve margin requirements for load serving entities.

And we certainly believe that that's an important requirement.

But we also believe that resource adequacy is a broader concept than that. And, again, this is one of these central market rules concepts that we would like to convey.

Resource adequacy includes not just from our point of view, not just minimum reserve requirements for load serving entities, but it also includes must-offer obligations on generators who have uncommitted capacity. So whether you're a cogenerator whose contract is expiring, or you're a merchant generator who currently doesn't have a contract with the state or a contract with the state that may be rolling off, a resource adequacy mechanism, we believe, should apply an

offer obligation to the load serving entities that
would make those resources available under marketbased type of conditions. So that's a really key
piece of it.

And then also in terms of again the turnover of the fleet, if you have a resource adequacy requirement that establishes clear reserve margin requirements for load serving entities, and allows resources to compete to provide those services to the load serving entities, I think you'll see a much more rational turnover of the fleet.

Because we are at a point where many of the older gas units are, in fact, 40 and 50 and even older than that. So they should roll off and be replaced over time. But what we find is that today in the absence of any kind of formalized resource adequacy mechanism, we find ourselves struggling with should we invest, for example, in a unit that's 50 years old and preserves, you know, 250 megawatts of capacity, or should we acknowledge that that is really outside of what's required for resource adequacy and dedicate the capital that we would otherwise spend on those units to units that are, in fact, needed for

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2	And so the absence of the formalized
3	resource adequacy mechanism, we believe, creates
4	uncertainty about what the true resource condition
5	of the state is. And if we had that clear set of
6	guidelines, and the utilities were required to
7	follow it, the generators were required to offer
8	the resources consistent with that mechanism, I
9	believe we would achieve an optimal amount of
10	reserves in the system.
11	We wouldn't be long; we wouldn't be
12	short; but we would obtain that optimal mix. And
13	we would do so also with an optimal mix of
14	existing and new resources.
15	So, we really believe resource adequacy

So, we really believe resource adequacy is key. And what we provide to you next week in our written comments, what we will be doing is just suggesting that you include a separate section in the report to acknowledge just the concept of resource adequacy.

Because we don't even see the term used in the report, and yet the CEC Staff, for example, has been very active in the CPUC's procurement proceeding. In there the CEC has really embraced the concept of resource adequacy. And so, too,

1	have the utilities. So I think there's an
2	emerging, more than an emerging, it essentially
3	exists among the participants, at least in the
4	CPUC case, that this concept of resource adequacy
5	really is fundamental. And yet it's missing

entirely from the report.

And just a couple more remarks about it.

I think the reason that it can be so important is really a central organizing policy for you. Is not just with respect to the turnover of the existing fleet, and doing that in a rational way.

But the issue of open access or direct access or core/noncore, if we had a well designed resource adequacy mechanism in place where we had minimum reserve margin obligations across both the core and noncore sectors, I think it would provide a very great degree of confidence to you, as regulators, that in the noncore sector, for example, there would be resource adequacy.

We're not going to get into a situation where we run short of capacity for the noncore, because they're simply not subject to the same sorts of rules that the core customers would be who are receiving service from the utilities.

So we think this issue about how do we

 $1\,$ $\,$ go to direct access and allow retail choice to

- 2 take place, and yet still insure that we've got
- 3 adequate resources and it's done on a forward-
- 4 looking basis, we believe a well designed resource
- 5 adequacy mechanism really provides a foundation
- for that.
- 7 And then just one final point on the
- 8 issue of renewables, which is such an important
- 9 area, as we've heard from previous speakers, and
- 10 the idea of going to 20 percent of the resource
- mix by 2010 is a very ambitious and excellent
- 12 idea.
- 13 And through resource adequacy I think
- 14 what you would find is because so much of that
- 15 renewable portfolio is intermittent, it's wind and
- solar; and it has that intermittent
- 17 characteristic, it's going to be really important
- if that is 20 percent of the overall resource
- 19 mix.
- 20 It really implies new challenges in
- 21 terms of what kind of backup capacity, reserve
- 22 capacity do we need to have available on the
- 23 system if we're going to have a substantial
- 24 portion of the overall mix be served through
- 25 intermittent resources.

1	So, again, in the area of renewables in
2	dealing with the intermittency of those kinds of
3	resources, we think a well designed resource
4	adequacy mechanism will allow you to look at the
5	resource plans of the utilities and clearly
6	evaluate what portion of their particular
7	portfolio is, in fact, firm capacity that can be
8	counted on toward that minimum reserve margin
9	requirement.
10	So there are lots of benefits. And we
11	hope that you'll consider, once you take a look at
12	the language we provide, consider including a
13	section on resource adequacy.
14	Those are our comments today. And,
15	again, we thank you for the opportunity to speak.
16	And I'd be happy to answer any questions you might
17	have.
18	PRESIDING MEMBER BOYD: Thank you, Mr.
19	Kebler. I note that as late as yesterday
20	Commissioner Geesman and I were talking about this
21	issue of existing generation resources and the
22	subject of resource adequacy. So it's something
23	that's caught our attention.

Commissioner Geesman, any questions or comments?

1	COMMISSIONER GEESMAN: Up until now in
2	this process, at least internal to the Commission,
3	I've tried to stay out of the literary criticism
4	aspect of the report, and focus more on what the
5	actual recommendations are.
6	But because Commissioner Boyd and I
7	discussed this yesterday afternoon, I'll share
8	with you at least what our staff shared with us.
9	And that is we have focused our recommendations in
10	this particular area in our briefs to the PUC.
11	And the draft, actually the several
12	drafts of the report before this one was
13	published, I think observed the notion that it
14	would be a little inappropriate because of the
15	timing of the PUC proceeding, the fact that we're
16	in the briefing schedule now, for us to separately
17	publish recommendations.
18	So our discussion of resource adequacy
19	in the earlier draft of the report didn't have any
20	recommendations, but did have a discussion.
21	When our editors, who attempted to put
22	this in plain English, and they were working with
23	documents, I think, that probably had 15 to 20
24	different authors, when they went through and

attempted to reduce it to a more manageable page

did not have recommendations associated with it.

1	size,	they	intended	to	cut	and	slash	sections	that

- 3 But we recognized the importance of
- 4 resource adequacy, and I think in revising the
- 5 report it would be a good idea for us to
- 6 acknowledge its significance.
- 7 It's going to be a central aspect of the
- 8 PUC procurement decision that's made in December.
- 9 And I think it's something that your comments are
- 10 well directed to.

- 11 MR. KEBLER: Thank you very much.
- 12 COMMISSIONER GEESMAN: Thank you.
- 13 PRESIDING MEMBER BOYD: Thank you.
- 14 That, ladies and gentlemen, exhausts all the
- 15 little blue cards I have up here. Is there anyone
- 16 who desired to speak to us today who didn't get an
- 17 opportunity because they didn't provide a blue
- 18 card? Now would be the time to make that fact
- 19 known.
- 20 Seeing no stir in the audience, then I
- 21 would like to thank everybody for their input and
- 22 their participation.
- 23 As you probably have picked up during
- 24 the course of today's testimony, a lot of
- 25 discussion is already starting to take place

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amongst staff and the Commissioners about what
we've heard to date, and some of the shortcomings,
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3 perhaps, of the report.

Not so much, as indicated, from lack of
being interested in the subject, but from what I
alluded to earlier, trying to boil 3000 pages down
to 30 pages has resulted in a little slashing and
burning of these various things.

So, a lot of the points you've made today you can rest assured will get discussed.

Some of them will find their way into the final report, I'm sure.

So we very much appreciate the input.

As I indicated before, we need affected public's and stakeholders' points of view in order to help us balance as best we can, our final report.

And in spite of my sparring with Mr.

Sparano, I do take seriously the concerns that
they have. He and I just had too much fun
together over the past few months. I can't help
myself sometimes.

In any event, I appreciate all the input that we've had today, and I again thank Kern

County for their hospitality and the use of these very nice facilities. I'm sure the oil industry

1	will pay for them.
2	And with that, I think this hearing is
3	adjourned. Thank you.
4	(Whereupon, at 12:40 p.m., the hearing
5	was adjourned.)
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CERTIFICATE OF REPORTER

I, JAMES RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 13th day of October, 2003.

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